

## Audit Committee - 29th June 2010

#### **Report of the Treasurer**

#### Internal Audit Services Annual Report 2009/2010

#### Purpose of the Report

1. To give Members an overview of the performance of Dudley Audit Services in the year to 31<sup>st</sup> March 2010, and also to inform members of the Head of Audit Services' opinion on the effectiveness of Dudley MBC's system of internal control.

#### Background

- 2. Performance Measured Against the Strategic Plan
- 2.1 2009/10 was the third year of the four-year audit strategic plan. Staffing turnover was higher than usual but we are still able to report that 95% of the planned work had been completed by the end of the year (compared with 99% in 2008/09). The following statistics give a broad indication of the extent of the work undertaken in 2009/10:-
  - Internal Audit reviewed 195 areas of activity. These are itemised in Appendix A.
  - 1624 recommendations were made, the majority of which had been discussed and agreed with management by the year-end. 793 of these were classified as breach or high. A summary of the number of recommendations by Directorate is contained in Appendix B. This shows a small decrease in the total number of recommendations made compared to 2008/09 when 1657 recommendations were made. There was also a decrease in the number of high and unimplemented recommendations, although there was a small increase on the number of breach recommendations.
  - Eight special investigations into irregularities were undertaken.
  - Nine honorary audits were carried out.
  - Carried out the Financial Management Standard reassessments of Secondary Schools.

- We have continued to develop our input to value for money audits and identified approximately £570,000 in efficiency savings during the year. Of this £140,000 was cashable. The savings were identified in a range of reports mostly dealing with procurement issues. The development of this additional service offering has demonstrated a new aspect to our service just at a time when service & funding pressures mount against a background of transformation taking more prominence.
- 2.2 Reports on individual audits are produced for relevant directorate managers. The reports are discussed and agreed with them. In addition, a management letter has been produced for each Director summarising audit findings during 2009/10 in their directorate. To give Members a more detailed insight into the issues raised by Internal Audit the rolling programme of reports on each directorate is being continued, and the first of these will be presented to this meeting of the Committee.
- 2.3 The outturn for 2009/10 against service targets is summarised in Appendix C. There was improvement in most areas.
- 3. Performance Measured Against Customer Expectation
- 3.1 To obtain feedback about the quality of work, post-audit questionnaires are issued to auditees after each audit. Auditees were asked to respond to questions relating to the pre-audit arrangements, the audit visit and the report / post audit arrangements. In addition to the detailed questions, auditees were offered the opportunity to respond to one question indicating whether they found the audit satisfactory overall. For all questionnaires returned the auditee had responded yes to this question, assessing the audit as satisfactory.
- 3.2 59 questionnaires were returned in 2009/10. This represents a response rate of about 57%, as compared with 62% in 2008/09.
- 3.3 For 90% of the questionnaires received the overall score was good to excellent. The remaining 10% were satisfactory to good with no questionnaires scoring poor to satisfactory. The results are shown in Appendices D and E.
- 4. Annual assessment of Internal Audit
- 4.1 The Accounts and Audit Regulations 2006 have introduced the requirement for an annual review of the effectiveness of the system of internal audit. The review is detailed in a separate report to the Audit Committee. The conclusion reached is that the system of internal audit is effective.
- 5. <u>Annual Governance Statement</u>
- 5.1 A separate report has been submitted to Audit Committee on the 2009/10 Annual Governance Statement. I am pleased to report that the Statement does not identify any significant weaknesses in governance. In line with CIPFA recommended good practice, the opinion of the Head of Audit Services on the system of internal control and risk management is attached as Appendix F.

- 6. Fraud
- 6.1 We have continued to deliver Fraud Awareness Seminars during the year and also reviewed the Anti Fraud & Corruption Strategy which, led to the Standards Committee approving minor amendments in April. We also submitted the second Fraud Report to the Audit Committee in April, which dealt with prevention and detection of fraud but did not identify any significant fraud.
- 7. Training
- 7.1 We run two seminars on ; "Fraud Awareness" and "An Introduction to Audit & Control". During 2009/10 these seminars were delivered to over 200 employees and to date over 900 employees have attended.
- 7.2 We had already developed an online course to raise awareness of Financial Regulations and we have now launched a course on fraud awareness. We aim to develop further governance courses.
- 7.3. A number of workshops / briefings are provided to school staff and governors.

#### **Finance**

8. There are no direct financial implications in this report.

#### Law

- 9. The Council is required under Section 151 of the Local Government Act 1972 to appoint an officer to be responsible for its financial affairs.
- The Accounts and Audit Regulations 2006 require the Council to have an adequate and effective system of internal audit of its accounting records and of its system of internal control in accordance with the proper practices in relation to internal control.

#### **Equality Impact**

- 11. This report does not raise any equal opportunities issues.
- 12. The work of Internal Audit helps to protect the interests of children and young people, albeit they were not consulted on, or involved, with the development of the work carried out.

#### **Recommendations**

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13. That the Committee accept this report on the performance of Internal Audit Services in 2009/10.

lain Newman
Treasurer

Contact Officer: Les Bradshaw (ext. 4853)

#### <u>APPENDIX A</u>

### PLANNED AUDITS CARRIED OUT DURING 2009/10

#### **Adult Community & Housing Services**

Asset Management Strategy Stores/materials purchase

**Housing Repairs** 

Contract Management/Control Adult Education (Central Review)

Castle & Priory Neighbourhood Learning

Centre

Directorate Perf/Risk Management

SWIFT (Social Services) **Application Reviews** 

Rent Collection & Setting Review Supporting People Grant Claim

**Property Sales** Amblecote Centre Lower Gornal Centre Stourbridge Centre **Shared Lives** 

Transport – Internal

Woodside Day Centre

Glebelands

**Brierley Hill Locality** Archives Service Housebound Service Stourbridge District Office Halesowen District Office Sedgley District Office

Brierley Hill District Office Roseville Day Centre **Dudley District Office** 

Hospitals Assessment & Care Management

**OT Staff Assessment** Commissioning OT Admin

Transforming Social Care **Application Reviews** Abacus (Managed audit)

Personnel & Payroll Procedures Home Assistance Scheme including

procurement Asylum Seekers

#### **Chief Executive**

**Application Reviews Emergency Planning** 

Directorate Payroll & Personnel Procedures

Building Security/Staff Security

Directorate Performance/Risk Management

Partnership Governance

**Annual Governance Statement** 

Use of Resources

Corporate Data Quality Sustainability Agenda Project Management

Follow Up

Value for money Corporate Grants Corporate Governance Ethics- Staff & Members

#### **Children's Services**

Children with Disabilities Halesowen District Office **Brierley Hill District Office Dudley District Office** 

**FAST** 

Home to School Transport

Assessment North Team 1 (Dudley)

Sycamore Centre

Assessment North Team 2 (Dudley)

Care Management North Team 3 (Dudley)

Assessment South Team 1 (Halesowen)

Arts Service

Stourbridge Area Youth Brierley Hill Area Youth

**EMAS Team** North Area Youth Children's Trust

Centris Admissions

Catering - Finance

Catering - Training & Quality Assurance

Civic Catering

Care Management South Team 1

(Halesowen)

Care Management North Team 1 (Dudley)

Care Management North Team 2 (Dudley) Assessment South Team 2 (Brierley Hill)

Care Management South Team 2 (Brierley

Hill)

Out of Borough Placements

SEN Team

Statemented Pupil Support

Childrens Services ICT applications -

Redhill booking system

Nurseries

**Dudley Performing Arts** 

Catering - Personnel Gigmill Kitchen Caslon Kitchen

Directorate Personnel / Payroll

**Union Duties** 

Dudley Grid for Learning Bishop Milner Kitchen The Wordsley Kitchen

Lutley Kitchen
Castle High Kitchen

**Kitchens** 

School Contract (non-DPC) Audits

Netherton Arts Centre

#### **Finance**

Bank reconciliation

Directorate Performance/Risk Management

Control Accounts Review

Treasury Review

Financial Regulations/FPM

Leasing VAT

Budget preparation/monitoring

Free School Meals (Benefits Section)

**Housing Benefits** 

Directorate Procurement Dudley Council Plus

CAATS Radius Icon

Agresso all modules Debtors system End User Computing
Change Management
Service Delivery Model

Information Governance Payroll Review

Council tax

**Business Rates Review** 

Revenues Exchequer Team Review

Creditors System Review

**Print Services** 

Electronic Records Management Electronic Mail and Internet Access

Virus Protection

Internal Network Infrastructure Third Party Management

#### Honorary

Jigsaw Youth Theatre

Stevens Trust

**Dudley Arts Council** 

Earls High Trust

Astley Burf Trust

**Dudley Council Voluntary Services** 

Coseley School Sports Coordinator

Programme

Ellowes Hall School Sports Coordinator

Programme

Windsor School Sports Coordinator

Programme

#### Law & Property

Administrative Support Services and Human Debt recovery

Resources Management Asset Management Plan

Market RIPA

**Democratic Services** 

Contract Control (all contract areas)

Directorate Procurement Application Review

Partnering Arrangements

#### **Schools**

**Dormston School** 

High Arcal Foundation School Pedmore Technology College and

Community School Crestwood School Ridgewood School Summerhill School

Holly Hall Foundation School Oldswinford Hospital School

Coseley School and Sports College

Earls School

Kingswinford Foundation School

Thorns School & Community College

Bishop Milner R.C. School

Hillcrest School Leasowes School Castle High School The Wordsley School

Redhill School

Ellowes Hall Foundation School

Pensnett High School

Annual Assessment - Primary Phase 1 External Assessment - Secondary Schools

Windsor Foundation School

#### **Urban Environment**

Central Arts & Activities Management

Floral Decorations **Broadfield House** 

Gornal Wood Crematorium & Cemetaries

Stourbridge Crematorium & Cemetaries

**Dudley Town Hall** Cornbow Centre Stourbridge Town Hall Brierley Hill Civic Hall Planning Policy

Planning Enforcement & TPO's Section 106 Administration

**Application Review** 

Future Skills - Dudley

Structures - all contract stages

Economic Regeneration

**Highways Partnering Contracts** 

Administration

Landscapes (all contract stages)

School Crossing Patrols

Arboriculture

Operation of Stores/Purchase of supplies

Business Support inc purchasing and

central personnel functions **Directorate Procurement** 

## **APPENDIX B**

# TOTAL SUMMARY OF PLANNED WORK COMPLETED FOR EACH DIRECTORATE 2009/10

Department	No. of audits	Number of Recommen -dations	Number of Breach	Number of High Priority Findings	Number of unimplemented recommend-dations
Adult, Community and Housing Services	35	309	126	12	33
Chief Executives	14	80	19	9	8
Children's Services	45	441	240	6	52
Finance	31	104	15	16	11
Honorary Audits	9	0	0	0	0
Law and Property	11	56	27	7	7
Schools	23	485	216	13	49
Urban Environment	23	149	80	7	9
GRAND TOTALS	195	1624	723	70	169
2008/09	199	1657	696	114	226
2007/08	189	1803	340	114	193
2006/07	193	1366	319	207	224
2005/06	181	1793	484	323	327
2004/05	181	2565	606	417	247

# AUDIT SERVICES - SERVICE PLAN OUTTURN FOR 2009/10

DEPARTMENTAL PI	TARGET 2009/10	ACHIEVEMENT OF TARGET AND COMMENT ON PERFORMANCE
Frequency and level of audit		
Percentage of audit plan completed	100%	95% [99%]
Number of audits completed*	198	195 [203]
Reporting of audit results		
Issue draft reports within 7 weeks of the audit starting	100%	96% [46%]
Issue of final reports within 1 week of draft report being agreed	100%	98% [89%]
Report to Audit Committee		
No. of meetings of the Committee held	4 meetings	4 meetings held
Customer Satisfaction		
Post-audit customer survey respondents scoring Satisfactory or higher regarding overall level of service	100%	100%
Cost of Service Overall placing in CIPFA		Cost per auditor – 21% [21%] below median
benchmarking	Achieve median placing	Audit cost per £m turnover – 24% [31%] below median

Figures in brackets are for 2008/09

# APPENDIX D

# SUMMARY OF AVERAGE SCORES FOR 2009/10 ON RETURNED POST-AUDIT QUESTIONNAIRES

1. Pre-Audit Arrangements	2009/10 Average Score	2008/09 Average Score
Usefulness of audit brochure	3.3	3.2
Booking of audit	3.5	3.3
Aim of audit explained	3.5	3.4
Opportunity to influence scope of audit	3.2	3.3
Adequate notice given	3.5	3.4

2. Audit visit	2009/10 Average Score	2008/09 Average Score
Conduct of auditors	3.8	3.9
Communication skills	3.7	3.7
Helpfulness and approachability	3.8	3.8
Continuous feedback of findings	3.7	3.6

3. Report post audit	2009/10 Average Score	2008/09 Average Score
Draft report discussion	3.7	3.5
Usefulness of Recommendations	3.2	3.3
Advice on implementing recommendations	3.3	3.3
Style and clarity of report	3.5	3.4
Timeliness of report	3.4	3.3

## **APPENDIX E**

# 2009/10 AUDITS SUMMARY OF SATISFACTION RATINGS FOR RETURNED POST-AUDIT QUESTIONNAIRES

	2009/10 (%)	2008/09 (%)	2007/08 (%)
Received	54	62	59
Good to excellent	90	89	89
Satisfactory to Good	10	11	11
Poor to Satisfactory	0	0	0

#### <u>APPENDIX F</u>

# OPINION OF THE HEAD OF AUDIT SERVICES ON THE EFFECTIVENESS OF THE SYSTEM OF INTERNAL CONTROL AND RISK MANAGEMENT AT DUDLEY MBC IN THE YEAR ENDED 31<sup>ST</sup> MARCH 2009

In my opinion there are no significant deficiencies in the system of risk management and internal control at Dudley MBC of such fundamental significance that they should be reported in the statutory Annual Governance Statement required by the Accounts and Audit Regulations.

This opinion is based principally on the work carried out by the Audit Services Division during 2008/2009. It must be acknowledged, however, that it is not possible to review all aspects of risk management and internal control within a single year.

Accordingly, in forming this opinion, it has also been necessary to take into account the results of work by:

- Internal Audit in previous years
- External Audit
- External inspectorates
- The Audit Commission in their Comprehensive Area Assessment (CAA)
- Audit, Standard and Select Committees

Les Bradshaw Head of Audit Services

Date: 29<sup>th</sup> June 2010