

# **Meeting of the Cabinet**

## Thursday, 3<sup>rd</sup> July, 2014, at 6.00pm In Committee Room 2 at the Council House, Priory Road, Dudley

### **Agenda - Public Session**

(Meeting open to the public and press)

- 1. Apologies for absence.
- 2. To report any changes in representation of opposition group members.
- 3. To receive any declarations of interest under the Members' Code of Conduct.
- 4. To confirm and sign the minutes of the meeting on 12<sup>th</sup> March, 2014 as a correct record.

#### **Budget, Strategic, Policy and Performance Issues**

- 5. Revenue Outturn 2013/14 and Medium Term Financial Strategy (Key decision)
- 6. Capital Programme Monitoring (Key decision).
- 7. Public Consultation on the Dudley Borough Development Strategy "Preferred Options" document (Key decision).
- 8. Adoption of "Let's Get Active" Dudley Physical Activity and Sports Strategy 2014-19 (Key decision).
- 9. Corporate Quarterly Performance Management Report.

#### **Service Related Corporate Issues**

10. Consultation on the Community Infrastructure Levy revised Draft Charging Schedule and recommendation to Council for subsequent submission. (Key decision).

- 11. Food Service Plan 2014/2015 (Key decision).
- 12. Health Scrutiny Committee Review of Tobacco Control.
- 13. Appointment of Council Representatives to Outside Organisations.
- 14. To consider any questions from Members to the Chair where two clear days notice has been given to the Director of Corporate Resources (Council Procedure Rule 11.8).

15. To report on any issues arising from Scrutiny Committees.

Under the provisions of Part I of Schedule 12A to the Local Government Act 1972, the Director of Corporate Resources has decided that there will be no advance disclosure of the following reports because the public interest in disclosing the information is outweighed by the public interest in maintaining the exemption from disclosure

The submission of these reports complies with the Local Authorities (Executive Arrangements)(Meetings and Access to Information)(England) Regulations 2012

16. Resolution to exclude the public and press

Chair to move:

"That the public and press be excluded from the meeting for the following items of business on the grounds that they involve the likely disclosure of exempt information under Part I of Schedule 12A to the Local Government Act 1972, as amended, for the reasons stated on the agenda."

# Agenda - Private Session

(Meeting not open to the public and press)

17. Corporate Senior Management Restructure (To Follow) (exempt information relating to any individual(s)).

**Director of Corporate Resources** 

Dated: 25<sup>th</sup> June, 2014

#### **Distribution:**

#### **Members of the Cabinet:**

Councillor Sparks (Leader - Chair)
Councillor Lowe (Deputy Leader)
Councillors K Ahmed, Bills, Branwood, Crumpton, Foster, Harris, Partridge and S Turner

#### **Opposition Group Members nominated to attend meetings of the Cabinet:**

#### **Conservative Group:**

Councillors Harley, James, Miller, Mrs Simms, Vickers and Wood

#### **UKIP Group:**

Councillors Brothwood and K Turner

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The Democratic Services contact officer for this meeting is Richard Sanders, Telephone 01384 815236 or E-mail richard.sanders@dudley.gov.uk

#### MEETING OF THE CABINET

# Wednesday, 12<sup>th</sup> March, 2014 at 6.00 p.m. in Committee Room 2 at the Council House, Dudley

#### PRESENT:-

Councillor Sparks (Leader of the Council) (Chair)
Councillor Lowe (Deputy Leader)
Councillors K Ahmed, Branwood, Foster, Partridge, S Turner and Waltho.

Conservative Group Members appointed to attend meetings of the Cabinet: Councillors Evans, Harley, James, Kettle, Miller and Mrs Simms.

#### **OFFICERS**:-

Chief Executive, Director of Adult, Community and Housing Services, Director of Corporate Resources, Director of the Urban Environment, Interim Director of Children's Services, Director of Public Health, Treasurer, Planning Policy Manager, Head of Economic Development and the Democratic Services Manager.

#### **OBSERVER:-**

Councillor Perks.

#### 70 <u>APOLOGIES FOR ABSENCE</u>

Apologies for absence from the meeting were received on behalf of Councillors Crumpton, Vickers, Wood and Wright.

# 71 CHANGES IN REPRESENTATION OF OPPOSITION GROUP MEMBERS

It was reported that Councillors Evans and Miller were serving in place of Councillors Vickers and Wright for this meeting only.

#### 72 <u>DECLARATIONS OF INTEREST</u>

Councillors Evans and Sparks declared non-pecuniary interests, in accordance with the Members Code of Conduct, in relation to Dudley Town Centre Regeneration and associated matters as Directors of Dudley Zoo.

#### 73 MINUTES

#### **RESOLVED**

That the minutes of the meeting of the Cabinet held on 12th February, 2014, be approved as a correct record and signed.

#### 74 <u>CAPITAL PROGRAMME MONITORING</u>

The Cabinet considered a report on progress with the implementation of the Capital Programme and proposing certain amendments.

The Director of the Urban Environment undertook to provide information to Councillor Evans concerning plastic and cardboard recycling.

#### **RESOLVED**

- (1) That the results of the Post Completion Reviews of relevant capital projects, as set out in Appendix C to the report, be noted.
- (2) That the Interim Director of Children's Services be authorised to submit an application for funding to Salix for the Schools Energy Efficiency project, as set out in paragraph 6 of the report.
- (3) That the Council be recommended:-
  - (a) That current progress with the 2013/14 Capital Programme as set out in Appendix A to the report be noted and that budgets be amended to reflect the reported variance.
  - (b) That in respect of the Mortgage Rescue Scheme, expenditure of £500,000 plus the value of any associated Housing and Communities Agency Grant be added to the public sector housing capital programme over five years, and that the Director of Corporate Resources be authorised to acquire properties suitable for Mortgage Rescue on behalf of the Council, as set out in paragraph 5 of the report.
  - (c) That, subject to the application for funding being successful, the Schools Energy Efficiency project be approved and included in the Capital Programme, as set out in paragraph 6 of the report.

(This was a Key Decision with the Council and Cabinet being named as Decision Takers)

#### 75 CORPORATE QUARTERLY PERFORMANCE MANAGEMENT REPORT

The Cabinet considered a report on the corporate quarterly performance management report for the period 1<sup>st</sup> October to 31<sup>st</sup> December, 2013.

Councillor Miller raised a concern about advice given to a resident about the Mortgage Rescue Scheme. The Deputy Leader noted the comments and suggested that any individual cases should be raised with the relevant Directorate.

Councillor Harley referred to the tourism strategy and action plan and asked for an update on the development of the strategy. He also expressed concerns about the lack of progress on improving the website to promote tourism. The Deputy Leader indicated that he would investigate progress on the website development. A report on the tourism strategy would be submitted to a future meeting.

#### **RESOLVED**

- (1) That the corporate quarterly performance management report be approved.
- (2) That the consideration of the report by the Corporate Performance Management, Efficiency and Effectiveness Scrutiny Committee be noted.

#### 76 PUBLIC CONSULTATION ON THE DUDLEY AREA ACTION PLAN 'ISSUES AND OPTIONS' STAGE DOCUMENT

The Cabinet considered a report on the Dudley Area Action Plan (AAP) Issues and Options document to be used as a basis for public consultation.

#### **RESOLVED**

That the Dudley Area Action Plan Issues and Options document be approved as the basis for public consultation, commencing on 14<sup>th</sup> March, 2014, for a period of six weeks.

#### 77 <u>DUDLEY TOWN CENTRE REGENERATION</u>

The Cabinet considered a report on regeneration activity in and around Dudley Town Centre together with associated financial issues.

Councillor Harley referred to the three approved planning applications for major foodstores in the Town Centre and raised concerns about the timescale for development and potential delays over land ownership issues. The Cabinet Member for Regeneration indicated that a decision on the preferred scheme was expected by the end of the summer 2014. Professional advice and guidance was being obtained to minimise any potential delays in regeneration schemes.

A query was raised concerning the projected revenue implications of the proposed Tower Street multi-storey car park. The Cabinet Member for Regeneration reported that the Council would only proceed with the scheme once it was satisfied that the financial implications were sustainable. The Cabinet Member also emphasised the links between the retail/shopping opportunities, the improvements to car parking provision, public realm works and the wider regeneration activity in and around the Town Centre.

The Leader responded to issues raised concerning the transport infrastructure taking account of the ambition to attract a significant amount of additional visitors to the Town Centre.

#### **RESOLVED**

- (1) That the Council be recommended to approve and include the proposed Tower Street car park in the Capital Programme.
- (2) That the regeneration activity underway in and around Dudley Town Centre be noted.
- (3) That authority be given to incur capital expenditure of up to £9 million on regeneration activity in Dudley Town Centre and Castle Hill in advance of capital receipts from the project.
- (4) That reports be submitted to the Cabinet at least annually to review the implications on the Dudley Town Centre Area Development Framework programme of any variances in the value and timing of project costs and capital receipts.
  - (This was a Key Decision with the Council and Cabinet being named as Decision Takers)

# 78 APPROVAL FOR CONSULTATION OF THE COMMUNITY INFRASTRUCTURE LEVY DRAFT CHARGING SCHEDULE AND DRAFT REGULATION 123 LIST

The Cabinet considered a report on the development of a Community Infrastructure Levy (CIL) and seeking approval for the Draft Charging Schedule (DCS) and Draft Regulation 123 List to be published for a sixweek period of public consultation.

#### **RESOLVED**

That approval be given to the publication of the Draft Charging Schedule, for a six-week period of public consultation, commencing on 14<sup>th</sup> March, 2014.

#### 79 RAIL DEVOLUTION

The Cabinet considered a report seeking support to ongoing negotiations by Centro for a devolved rail contract for the West Midlands to be known as 'West Midlands Rail'.

#### **RESOLVED**

That approval be given to the signing of a letter of 'in principle' support for the proposal for rail devolution in the West Midlands and the outline governance arrangements.

# 80 <u>BLACK COUNTRY JOINT EXECUTIVE COMMITTEE – COLLABORATION</u> AGREEMENT

The Cabinet considered a report seeking approval for the Council to enter into a Collaboration Agreement in relation to the Black Country Executive Joint Committee.

#### **RESOLVED**

- (1) That the Council enter into a Collaboration Agreement with Walsall, Wolverhampton and Sandwell Councils and the Black Country Consortium.
- (2) That the Directors of Corporate Resources and the Urban Environment be authorised to negotiate the terms of the Collaboration Agreement and to renegotiate them as and when required.
- (3) That the Cabinet Member for Regeneration represent the Council on the Black Country Executive Joint Committee's Advisory Board.
- (4) That the Cabinet Member for Regeneration, in consultation with the Directors of Corporate Resources and the Urban Environment, be authorised to agree the procedures for the development of projects to be considered for approval by the Black Country Executive Joint Committee.

#### 81 <u>ISSUES ARISING FROM SCRUTINY COMMITTEES</u>

No issues were reported under this item.

The meeting ended at 6.40pm

LEADER OF THE COUNCIL



#### Meeting of the Cabinet - 3<sup>rd</sup> July 2014

#### Report of the Chief Executive and the Treasurer

#### Revenue Outturn 2013/14 and Medium Term Financial Strategy

#### **Purpose**

- 1. To report the provisional revenue outturn position for the year ended 31st March 2014.
- 2. To consider the latest General Fund revenue position for 2014/15 and Medium Term Financial Strategy (MTFS) to 2017/18.

#### **Background**

#### General Fund Revenue Outturn 2013/14

- 3. The Council's final accounts for the year ended 31<sup>st</sup> March 2014 have been completed, subject to audit. The final audited accounts will be presented to Audit and Standards Committee in September. If there are any changes to the draft outturn set out in this report, these will also be reported to Cabinet in September.
- 4. Details of the outturn, together with reasons for the variance from approved budget are shown at Appendix 1 and summarised in the following table.

Directorate	Revised Budget	Outturn	Variation
	£m	£m	£m
Adult, Community and Housing	106.102	106.068	-0.034
Children's Services	77.296	77.296	0.000
Urban Environment	55.376	55.372	-0.004
Chief Executive's	3.783	3.767	-0.016
Corporate Resources	1.007	0.753	-0.254
<b>Total Service Costs</b>	243.564	243.256	-0.308
Total Funding	-248.363	-248.949	-0.586
Contribution to Balances	-4.799	-5.693	-0.894

- 5. The above figures are shown after transfers to and from earmarked reserves. Further details of the position before such transfers, with explanations for variances, are set out in Appendix 1. Total funding was £0.586m higher than forecast mainly as a result of the Council receiving a share of general government funding previously top-sliced nationally for capitalisation directions but no longer required.
- 6. The impact of the above leaves General Balances at 31st March 2014 as follows:

	Forecast Position* £m	Latest Position £m
Balance at 31 <sup>st</sup> March 2013	19.4	19.4
Budgeted Contribution to balances 2013/14	4.8	4.8
2013/14 outturn, as above	-	0.9
Balance at 31 <sup>st</sup> March 2014	24.2	25.1

<sup>\*2014/15</sup> Budget Report to Council 3rd March 2014

- 7. The improved level of general balances will go some way to help the Council manage the significant pressures it continues to face in future years.
- 8. Earmarked reserves at 31<sup>st</sup> March 2014 were £61.6m, a net reduction of £2.6m compared to 31<sup>st</sup> March 2013. This arises mainly from the review of and further underlying reduction in Directorate earmarked reserves during the year. A summary is shown at Appendices 2 & 3.
- 9. The requirement for these reserves will continue to be reviewed and any changes will be reported back to the Cabinet as part of the 2015/16 budget setting process.

#### Collection Fund Outturn 2013/14

- 10. The Collection Fund includes income from council tax and business rates. From 2013/14 there has been a transfer of risk from central to local government in respect of both these areas:
  - Nationally set and funded Council Tax Benefit was replaced by locally determined Council Tax Reduction schemes. As part of this change the risk relating to changes in claimant numbers and value of claims is now borne by Councils.
  - 49% of business rates collected are retained by the Council, involving significant new risks resulting from any changes in rateable value as a result of new building, change of use, demolitions, or successful appeals. The latter may be backdated, sometimes as far as 2005, and give rise to substantial refunds to ratepayers.

The flip side of this risk transfer is that local authorities equally stand to gain from positive movements in either of these income streams. The impact in both areas is difficult to predict, and will continue to be monitored closely.

11. There was a net unbudgeted surplus of £0.386m on the Collection Fund at 31<sup>st</sup> March 2014. The position will be reviewed when reporting to Cabinet in February 2015.

#### Medium Term Financial Strategy to 2017/18

- 12. In updating the Council's Medium Term Financial Strategy, Members will need to consider carefully:
  - (a) the levels of Government support allocated to the Council;
  - (b) spending pressures, opportunities to free up resources (including savings), and Council Plan priorities;
  - (c) the implications of spending levels in later years as part of the Council's medium term financial plan;
  - (d) the views of consultees;
  - (e) the external factors and risks inherent in the Strategy;
  - (f) the impact on Council Tax payers.
  - (g) the Government's stated intention to offer Council Tax Freeze Grant for 2015/16 (see paragraph 39 below);
  - (h) the potential impacts on people with protected characteristics as defined in the Equality Act 2010. Members will need to have due regard to the public sector equality duty under the Equality Act 2010. (Further details are set out in the Equality Impact section below.)

#### **Government Funding**

- 13. The provisional settlement for 2014/15 included indicative figures for 2015/16. Figures for 2016/17 onwards have not been announced. Our current forecasts for 2016/17 and 2017/18 are in line with latest Treasury indications based on the 2013 Autumn Statement that for those years total Government expenditure will continue to fall in real terms at the same rate as over this Parliament. The implications of this for Local Government funding in general and Dudley's funding in particular are subject to a number of assumptions. However, if:
  - expenditure on welfare is constrained such that departmental expenditure is not cut more steeply than over this Parliament;
  - elements of departmental expenditure, in particular Education, the NHS, International Development and the devolved regions, are protected in real terms;
  - Dudley's funding changes in line with overall Local Government funding,

then RSG would reduce by around 23% (£13m) in 2016/17 compared with 2015/16 indicative figures, and a further 27% (£11m) in 2017/18 compared with 2016/17.

- 14. We have assumed that New Homes Bonus will continue to increase at the same underlying rate as for 2014/15 up to 2016/17 after which it will remain stable.<sup>1</sup>
- 15. The Government has indicated that it will offer a grant equivalent to a 1% Council Tax increase to Councils who freeze Council Tax in 2015/16, and that this funding will be included in the "base" position for future funding reviews. No announcement has been made at this point in respect of subsequent years.
- 16. The Government has indicated that Education Services Grant (the grant that funds support services to schools which become the responsibility of academies after conversion) will reduce by around 20% in 2015/16, equivalent to around £1m.
- 17. No announcement has been made on Public Health Grant for 2015/16 onwards. The General Fund savings proposals in Appendix 4 include proposals to support Sports Development and Park Rangers from Public Health grant on the basis of the contribution that these services make to delivery of health and wellbeing outcomes. It is proposed (subject to approval by Cabinet and Council later in the year) that this support will be funded from a combination of Public Health reserves, decommissioning and redirection of funds within the Public Health budget. Further details on expenditure of the Public Health grant will be presented to Cabinet on 29<sup>th</sup> October.

#### **Other Forecasts**

- 18. The new Local Government pension scheme came into operation from April 2014. In order to smooth the impact of the significant increase in employers' contributions that would have otherwise occurred from 1<sup>st</sup> April 2014, both Future Service employer contributions and Past Service Deficit contributions are being stepped up over the period 2014/15 2016/17. The difference between stepped contributions and unstepped contributions will then be added to the contributions certified by the Fund actuary for the period 2017/18 to 2019/20 (i.e. an additional £2.5m per annum).
- 19. In addition to the direct impact of changes in employer pension contributions, the current National Insurance rebate for employees and employers for "contracting" out of the Additional State Pension into the Local Government Pension Scheme will end from 1<sup>st</sup> April 2016 as part of the move to the new Single Tier State Pension from that date. Although the Government has indicated the impact of this on public sector employers will be taken into account in funding allocations, it would not be prudent to assume this means the cost will be funded.

<sup>1</sup> New Homes Bonus is received for 6 years for each new home or long term empty home brought back into occupation. As the scheme commenced in 2011/12, homes for which grant was received in that year will no longer count from 2017/18. This will continue in each subsequent years as the "oldest" year falls out of the formula. We have assumed that this fall out will be offset by more new homes at similar levels so that overall grant will not vary significantly.

- 20. The Council agreed at its meeting on 2<sup>nd</sup> December 2013 that the Council Tax Reduction (CTR) scheme be amended from 1st April 2014 to be based on the eligibility and calculation rules of the current scheme with a 20% cut in the resulting level of the reduction; and that a transitional arrangement of an 8.5% cut in the calculated reduction apply at least up to 31<sup>st</sup> March 2015 with full protection from any scheme changes being given to pensioners, disabled adults, disabled children, war pensioners and lone parents with a child under 5. The full 20% cut has been assumed in the forecasts of the Council's tax base for 2015/16 onwards along with other estimated changes as a result of increased property numbers, etc.
- 21. We have assumed that the Integrated Transport Authority (ITA) Levy will reduce by 5% in 2015/16 in accordance with the ITA's own MTFS, and will be frozen in cash terms thereafter.

#### **Base Budget Forecasts**

- 22. The following key assumptions have been made (and are also referred to in the risk analysis in paragraph 40):
  - (a) We are expecting pay awards for local government to be settled at very low levels in the next few years. The budget provision for prices assumes that competitive contract management and tendering will continue to minimise the impact of price rises on Council budgets. We are therefore proposing a provision of 1% for pay and 2% for prices each year for the duration of the MTFS.
  - (b) Interest rates will continue to have a relatively low impact in the medium term.
- 23. Details of Base Budget Forecasts including the cost of demographic and other pressures for the next three years are set out below.

	2015/16 £m	2016/17 £m	2017/18 £m
2014/15 Base	244.0	244.0	244.0
Pay & Prices	2.8	6.2	9.6
Capital Programme and Treasury	0.7	-0.4	-1.3
Pensions and National Insurance	1.6	5.0	6.6
Other Adjustments (*)	2.1	2.5	2.5
Spending Pressures	1.1	2.2	3.3
Base Budget Forecast	252.3	259.5	264.7

<sup>(\*)</sup> Mainly the costs of Single Status, and the Government's planned reduction in Education Services Grant (ESG).

#### **Savings**

24. As was reported to Council in March, the financial position remains difficult with forecast deficits worsening year on year. It was proposed in March that work be undertaken in the following areas and progress reported back to this meeting of Cabinet.

Proposed in March	Update
A review of services where there is an existing mature market for outsourcing, considering the scope to deliver further savings, over and above those already proposed in this report, subject to wider issues including the impact on jobs and the local economy and the length and flexibility of any contract.	A soft market testing exercise has been conducted in relation to environmental management and corporate support services. The results of this exercise do not support a business case to outsource these services.
A review of services to Looked After Children taking account of comparisons with other local authorities and exploring any potential to achieve service improvements and savings from changes to care practices.	A review has been undertaken. This has produced a number of recommendations for increased revocations of care orders, improved prevention and diversion, better commissioning and lower cost provision of care. Proposed savings from implementation of these recommendations are included in Appendix 4 of this report.
A review of the Council's property assets with a view to consolidating the delivery of services where possible from a smaller number of buildings.	A review has commenced and is ongoing.
Consideration of options for new or increased fees and charges for services.	A number of proposals for increased fees and charges are included in Appendix 4 of this report.
Prioritisation of services in light of Council Plan aims and public consultation results, recognising that as a last resort in the event that other measures are insufficient to deliver a balanced budget, it may become necessary to reduce some services to a statutory minimum level or cease to provide some services altogether.	This report includes a number of additional savings proposals to reduce the projected financial deficit while maintaining services to the public (see below). However, the financial challenge remains significant and it is likely that further work to prioritise services will be required.

25. The following savings have been identified, including further savings relating to the current financial year. Detailed proposals are set out in Appendix 4.

	2014/15 £'000	2015/16 £'000	2016/17 £'000	2017/18 £'000
Adult, Community and Housing	1,400	13,201	14,307	14,307
Children's Services	1,555	5,001	7,594	12,092
Urban Environment	569	5,907	6,167	6,676
Corporate Resources	418	4,031	4,485	4,585
Chief Executive's	100	577	661	801
Total	4,042	28,717	33,214	38,461

26. It is proposed that Cabinet request Council to amend the budget for the current year to reflect the 2014/15 savings set out above. The savings for future years will be brought back to Cabinet on 29<sup>th</sup> October together with any other savings proposals identified prior to that date.

#### **Human Resource Implications**

- 27. Further to information reported to 12<sup>th</sup> February 2014 Cabinet, 72 requests for voluntary redundancy arising out of the November 2013 Expressions of Interest in Voluntary Redundancy process have been accepted and progressed with the individuals concerned, 68 of which have been authorised through the delegated process as of 16<sup>th</sup> June 2014. Of these 36 had pension implications.
- 28. To help achieve the budget savings set out in the February report there has been a need for some compulsory redundancies but these have been kept to a minimum due to the voluntary redundancy process, vacancy management, reductions in working hours, redeployment and redundancy bumping. Early in the budget saving process it was estimated that 40 Full Time Equivalent (FTE) posts might be lost due to compulsory redundancy. That figure has so far been reduced to 23 FTEs and may reduce further if redeployment and redundancy bumping takes place. As at 16<sup>th</sup> June 2014 there have been 5 employees who been redeployed or redundancy bumped, 2 employees are on redeployment trials, 2 employees resigned due to obtaining alternative positions outside DMBC and 5 have left as a result of compulsory redundancy.
- 29. Work is ongoing to complete restructuring of the Children's Centres. There are potentially 16 staff still at risk of redundancy under the restructuring with 2 of these currently undertaking redeployment trials. The process is due for completion by 31<sup>st</sup> August 2014.
- 30. The Directorate of Adult, Community and Housing Services is also undergoing a major restructure programme (The Customer Journey) to support their identified budget savings. This work is at an early stage and to date 10 expressions of interest for voluntary redundancy have been agreed with a further 8 being considered for 4 voluntary redundancy opportunities.

- 31. In May directors revisited the November expressions of interest information to ascertain if savings required to reduce the 2014/15 deficit could be made by reconsidering voluntary redundancy requests in areas that could not be supported previously, by bringing forward savings identified in the February report to Council as a 2015/16 or 2016/17saving or by savings in areas not previously considered.
- 32. This exercise has identified no additional requests which could be followed up in areas that could not be supported previously but there are 19 additional ones.
- 33. Due to continuing budget constraints and the need to restructure to help meet the savings required it is proposed that a further expressions of interest process is commenced to support the savings required, but earlier in the financial year than usual to enable savings to be made in the year, and once again mitigate where possible the need for compulsory redundancies. As the process is becoming an annual event and there are other such expressions of interest which run for major restructures, a process to gather the intelligence for longer term use would be beneficial to all parties. Therefore it is proposed that employees are offered the opportunity to express their interest to be entered onto a register for voluntary redundancy for use at any stage now or in the future on the clear understanding that they might be contacted for savings in this financial year or 2015/16 savings and they can remove their name at any time.
- 34. Any compulsory redundancies are managed in accordance with both the Managing Employees at risk of Redundancy and the Retraining & Redundancy policies.
- 35. A staffing Equality Impact Assessment (EIA) is not completed until the budget savings process has been finalised. However no staffing equality issues have been identified to date.
- 36. Redundancy costs, including those relating to pension strain, are dependent on the age and length of service of the individuals being made redundant and therefore cannot be precisely calculated at this stage. However, it is anticipated that they can be met from use of resources earmarked for committed capital expenditure (which in turn could be funded from prudential borrowing), review of earmarked reserves, and general balances.

#### Medium Term Financial Strategy

37. The MTFS reflecting the revised spending proposals set out above, and forecasts of likely resource availability can be summarised as follows.

	2014/15 £m	2015/16 £m	2016/17 £m	2017/18 £m
Base Budget Forecast	244.0	252.3	259.5	264.7
- see para 23	4.0	00.7	00.0	00.5
Savings - see para 25	-4.0	-28.7	-33.2	-38.5
Total Service Spend	240.0	223.6	226.3	226.2
Revenue Support Grant (RSG)	75.6	54.5	41.8	30.6
Retained Business Rates	45.6	48.3	50.0	51.2
Top-Up Grant	14.9	15.3	15.7	16.1
Business Rate Grant	2.9	1.4	8.0	0.8
New Homes Bonus	3.4	4.1	4.8	4.8
New Homes Bonus Adjustment Grant	0.2	0.5	0.5	0.5
Council Tax Freeze Grant	1.1	2.3	3.5	4.6
Collection Fund Surplus – Council Tax	1.4	-	-	-
Collection Fund Surplus – Business Rates	0.2	-0.7	-0.7	-0.7
Council Tax	94.6	95.4	95.9	96.3
Total Resources	239.9	221.1	212.3	204.2
Deficit funded from Balances	0.1	0.5	14.0	22.0
	0.1	2.5	14.0	22.0
Balances brought forward	25.1	25.0	22.5	8.5
Balances carried forward	25.0	22.5	8.5	n/a

- 38. As demonstrated by the table above, balances are adequate to fund the deficit for 2015/16 and 2016/17. This is an improvement on the position reported in March, but it remains necessary to take further action going forward over and above the savings proposed in this report. Further reports will be brought to Cabinet later in the year.
- 39. The table above assumes, as a prudent basis for forecasting, that Council Tax is frozen for 2015/16. Whilst there has been no Government announcement in respect of Council Tax Freeze Grant (CTFG) for subsequent years, a freeze for 2016/17 and 2017/18 has also been assumed as a prudent basis for forecasting. Any increase in Council tax above 1.2%<sup>2</sup> would increase available resources.

<sup>&</sup>lt;sup>2</sup> Council Tax Freeze Grant is calculated with reference to a higher tax base than that used for Council Tax setting - to make it consistent with the calculation prior to localisation of Council Tax Benefit / Support. It is therefore worth more than 1% of actual Council Tax income.

#### Estimates, Assumptions & Risk Analysis

- 40. The proposals in this report are based on a number of estimates, assumptions and professional judgements, which are subject to continuous review. These may lead to further increases in expenditure and, therefore, the need to identify alternative funding sources, and include:
  - (a) Revenue Support Grant for 2015/16 is as per the indicative figures announced with the 2014/15 settlement, and for 2016/17 and 2017/18 is in line with Government indications of ongoing national deficit reduction. It should be noted that these forecasts in particular remain highly uncertain;
  - (b) income from Business Rates (net of appeals etc.) will be in line with current forecasts:
  - (c) the cost of Council Tax Reduction awarded will not substantially exceed forecasts, and the tax base will continue to grow in line with recent years;
  - (d) New Homes Bonus funding for future years increases at the same underlying rate as for 2014/15;
  - (e) Equal Pay costs are no more than estimated;
  - (f) general levels of inflation, pay and interest rates do not vary materially from current forecasts;
  - (g) income and expenditure relating to treasury management activity, including airport dividend income, are in line with forecasts;
  - (h) the impact of schools transferring to academy status can be managed within existing Directorate budgets;
  - (i) there will be no other unplanned expenditure (including any resulting from demographic pressures) or shortfalls in income, which cannot be met from reserves;
  - (i) Council Tax will be frozen in each year and the Government will continue to offer an ongoing Council Tax Freeze Grant equivalent to a 1% increase.

#### Housing Revenue Account (HRA)

- 41. The latest approved budget for the HRA allowed for a deficit in the year 2013/14 of £3.896m. The actual outturn shows a deficit of £2.123m, a positive variance of £1.773m, as detailed in Appendix 5.
- 42. The balance remaining on the HRA at 31<sup>st</sup> March 2014 was £5.612m. This balance will be rolled forward to maintain the Decent Homes Standard, to address a range of improvement works, to build new homes, and to prepare for further changes to the welfare reform system that will affect tenants.

#### **Finance**

43. This report is financial in nature and information about the individual proposals is contained within the body of the report.

#### Law

44. The Council's budget setting process is governed by the Local Government Finance Acts, 1988, 1992, and 2012, and the Local Government Act 2003.

#### **Equality Impact**

- 45. Section 149 of the Equality Act 2010 the general public sector equality duty requires public authorities, including the Council, to have due regard to the need to:
  - eliminate discrimination, harassment and victimisation and other conduct that is prohibited by the Act
  - advance equality of opportunity between people who share a protected characteristic and those who don't
  - foster good relations between people who share a protected characteristic and those who don't.
- 46. Having due regard to the need to advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it involves having due regard, in particular, to the need to:
  - remove or minimise disadvantages suffered by persons who share a relevant protected characteristic that are connected to that characteristic
  - take steps to meet the needs of persons who share a relevant protected characteristic that are different from the needs of persons who do not share it
  - encourage persons who share a relevant protected characteristic to participate in public life or in any other activity in which participation by such persons is disproportionately low.
- 47. The legislation states that "the steps involved in meeting the needs of disabled persons that are different from the needs of persons who are not disabled include, in particular, steps to take account of disabled persons' disabilities." In practice, this means that reasonable adjustments should be made for disabled people so that they can access a service or fulfil employment duties, or perhaps a choice of an additional service for disabled people is offered as an alternative to a mainstream service.
- 48. Having due regard to the need to foster good relations between persons who share a relevant protected characteristic and persons who do not share it involves having due regard, in particular, to the need to:
  - tackle prejudice, and
  - promote understanding.

49. Compliance with the duties in this section may involve treating some persons more favourably than others; but that is not to be taken as permitting conduct that would otherwise be prohibited by or under this Act.

The duty covers the protected characteristics of age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex and sexual orientation.

- 50. Equality impact assessments have been carried out on relevant additional savings proposals for 2014/15 (which have been made available to Cabinet members). Relevant groups will be consulted as appropriate in the implementation of these proposals:
  - Looked after children;
  - Efficiencies in the Directorate of Children's Services' commissioning arrangements;
  - Home to school and college transport;
  - Learning Disability residential care and care at home;
  - Health integration customer journey and reduced placements in residential care.

Where savings proposals are for 2015/16 onwards, equality impact assessments and consultation will take place later in the year.

51. With regard to Children and Young People, the proposed budget for the Directorate of Children's Services will be spent wholly on maintaining and improving services for children and young people. The expenditure of other Directorates' budgets will also have a significant impact on this group.

#### **Recommendations**

#### 52. That Cabinet:

- Notes the draft General Fund and HRA revenue outturns for 2013/14.
- Notes the effect of the General Fund Revenue Outturn on General Balances at 31<sup>st</sup> March 2014.
- Notes the position on General Fund earmarked reserves at 31<sup>st</sup> March 2014.
- Notes the savings proposals for future years set out in paragraph 25 and Appendix 4 and that these will be brought back for further consideration by Cabinet on 29<sup>th</sup> October together with any other savings proposals identified prior to that date.
- Notes the proposal to use Public Health grant to support Sports Development and Park Rangers and that these, together with other proposals for the use of Public Health grant, will be brought back to Cabinet on 29<sup>th</sup> October.
- Notes the various issues and risks which may continue to affect the 2014/15 position and will need to be taken into account in finalising budget proposals for 2015/16, and the Medium Term Financial Strategy.

- 53. That Council be recommended to approve:
  - An "Expressions of Interest" process for voluntary redundancy to open from July through to early September 2014 with clear communication relating to priority given to areas of savings and that the process will be for a register to be held for future consideration including budget saving requirements and service restructures.
  - That directors through HR may continue to offer the opportunity of volunteering for redundancy to any employee whose service is undergoing a restructure involving the saving of posts as it may be that some employees did not express an interest through the corporate process that might wish to consider this option if and when their service is reviewed.
  - The continued delegation for approval of voluntary redundancies to the Cabinet Member for Human Resources, Legal, Property & Health and the Director of Corporate Resources, and of compulsory redundancies to the Cabinet Member for Human Resources, Legal, Property & Health and the Assistant Director for Human Resources and Organisational Development.
- 54. That Council be recommended to amend the 2014/15 General Fund revenue budget to reflect the current year savings set out in paragraph 25.

John	Porqueris		
John Polychr	onakis		
Chief Execut	<u>ive</u>		

Iain Newman Treasurer

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#### **List of Background Papers**

Council Tax Setting report to Council on 3<sup>rd</sup> March 2014 Draft Statement of Accounts for the year ended 31<sup>st</sup> March 2014

Appendix 1
General Fund Revenue Service Spend Summary 2013/14

		Revised Budget	Outturn	Variance	Reasons for variance
Adult, Community	Net Spend	<b>£m</b> 110.642	<b>£m</b> 107.454	<b>£m</b> -3.188	See note 1
and Housing	Use of / contn. to	-4.540	-1.386	3.154	See note 7
	earmarked reserves <b>Net</b>	106.102	106.068	-0.034	
Children's (Non Schools)	Net Spend	80.442	78.707	-1.735	See note 2
Schools)	Use of / contn. to earmarked reserves	-3.146	-1.411	1.735	See note 7
	Net	77.296	77.296	0.000	
Urban Environment	Net Spend	56.599	56.169	-0.430	See note 3
Livilonnien	Use of / contn. to earmarked reserves	-1.223	-0.797	0.426	See note 7
	Net	55.376	55.372	-0.004	
Chief Executive's	Net Spend Use of / contn. to earmarked reserves	3.174 0.609	2.306 1.461	-0.868 0.852	See note 4 See note 7
	Net	3.783	3.767	-0.016	
Corporate Resources	Net Spend	2.011	1.730	-0.281	See note 5
riesources	Use of / contn. to earmarked reserves	-1.004	-0.977	0.027	See note 7
	Net	1.007	0.753	-0.254	
Total Non Schools	Net Spend Use of / contn. to earmarked reserves	252.868 -9.304	246.366 -3.110	-6.502 6.194	
	Net	243.564	243.256	-0.308	
Schools / DSG	Net Spend Use of / contn. to earmarked reserves	5.389 -5.389	-0.469 0.469	-5.858 5.858	See note 6 See note 7
	Net	0.000	0.000	0.000	
Grand Total	Net Spend Use of / contn. to earmarked reserves	258.257 -14.693	245.897 -2.641	-12.360 12.052	
	Net	243.564	243.256	-0.308	

#### Notes:

#### 1. Includes:

- Review of commitments -£1.797m
- Planned expenditure funded from capital resources -£0.500m
- Extra winter pressures income from CCG -£0.533m
- Savings on Supporting People contracts -£0.461m
- Other net variances +£0.103m

#### 2. Includes:

- Planned efficiencies, in year vacancies and additional traded service income achieved in respect of the Education Services and Quality and Partnership divisions -£1.199m
- Provision for payment to HMRC in respect of self employed tax status £0.911m
- Extra Troubled Families grant -£0.924m
- Other extra income -£0.523m

#### 3. Includes:

- Pothole grant carried forward to spend in 2014/15 -£0.319m
- Vacancies and other net variances -£0.111m

#### 4. Includes:

- Slippage in programmed Public Health expenditure -£0.825m
- Other net variances -£0.043m

#### 5. Includes:

- Cost of redundancies in excess of £1m contingency £0.571m
- Unspent Local Welfare Assistance Grant -£0.543m, of which £0.076m was used to reduce the benefit claims backlog, leaving net variance of -£0.467m
- Extra Treasury and other income, and other net variances -£0.385m

#### 6. Includes:

- Extra expenditure by schools from delegated budgets £3.073m
- Extra schools income -£5.022m
- Net underspend of central DSG resources -£3.909m (resulting from underspending in the high needs block, -£2.500m, and in respect of the DfEs new initiative to fund early years nursery provision for the most disadvantaged 2 years olds, -£1.500m, offset by provision for payment to HMRC in respect of self employed tax status, £0.091m).
- 7. In accordance with the Council's Reserves and Balances Policy, Earmarked Reserves are used in particular to carry forward resources (from budgets and grant income) to cover deferred expenditure and other commitments in future years. Positive figures reflect net contributions to reserves to fund future spend; negative figures reflect net use of previously set aside reserves to fund spend during 2013/14.

## **General Fund Earmarked Reserves**

	Balance 31/03/13	Balance 31/03/14	Movement	Details
	£m	£m	£m	
Corporate Reserves				
Working Capital	2.000	2.000	0.000	"Contingency of last resort"
Insurance Fund	4.178	4.831	0.653	To meet self insured claims
LAA Reward	0.279	0.143	-0.136	To be spent on Partnership projects, etc.
Community Forums	0.377	0.369	-0.008	Carry forward of unspent budgets
Other	0.256	0.000	-0.256	
Total Corporate	7.090	7.343	0.253	
Other Reserves				
DGfL & Paragon Grants in Advance	12.856	11.928	-0.928	To match expenditure in later years
School Balances	28.911	29.262	0.351	From Schools' Delegated Budgets, Trading etc.
Directorate Reserves	15.376	13.060	-2.316	See Appendix 3
Total Other	57.143	54.250	-2.893	
Total	64.233	61.593	-2.640	

•

## Directorate Reserves Appendix 3

	Balance 31/3	3/13	Balance 3	1/3/14	Movt.	Details
Children's Services Grants carried forw ard Social Care and other	<b>£m</b> 0.688 1.719	£m	<b>£m</b> 1.367 0.134	£m	£m	Grant funding to be applied to ongoing projects in 2014/15, including Troubled Families Includes funding of initiatives for children in care
		2.407		1.501	-0.906	
Urban Environment						
Grants carried forw ard	0.717		0.793			Including Highways Pothole grant and former PCT funding for Healthy Towns
Other	1.050		0.048			Including management of acquired town centre properties
		1.767		0.841	-0.926	
Adult, Community & Housing						
Supporting People	0.538		0.999			Roll forward of grant funding
Housing initiatives	0.511		0.347			Including Mortgage Arrears and Debt Prevention Advice
Lifetime Costs	3.673		2.890			Funding of ongoing placements
Extra Care Housing	0.450		0.750			To fund Extra Care developments
Health integration	1.171		1.032			To support Better Care integration planning
Care Bill	0.508		0.841			To support implementation of the Care Bill
Other social care	1.912		0.527			Including management of various pressures
Libraries	0.272		0.085			Including funding for potential liabilities
		9.035		7.471	-1.564	
Corporate Resources						
ICT Development	0.275		0.326			Various investments in software and long term ICT infrastructure
Legal	0.301		0.235			Including funding for potential liabilities
Benefits	0.527		0.337			Recession grant carried forward funding pressures on benefits assessments and systems
Other	0.360		0.090			Including HR developments
		1.463		0.988	-0.475	
Chief Executive's						
Public Health	0.000		2.033			Roll forw ard of mainly ring-fenced funding
Other	0.704		0.226			Including Community Enterprise Fund resources
		0.704		2.259	1.555	·
Total		15.376	_	13.060	-2.316	<del>-</del>

# Appendix 4

# **Proposed Savings**

Adult, Community and Housing	2014/15	2015/16	2016/17	2017/18
	£'000	£'000	£'000	£,000
Learning Disability - Assertive review of residential care and care packages for people including Supported Housing. Leading to a re modelling of how we deliver services to people with a Learning Disability which will see more people supported in community based settings and through the delivery of Direct Payments	200	1375	1375	1375
Health Integration - These savings will be achieved through the transfer of monies and the pooling of budgets with the Clinical Commissioning Group which will be known as the Better Care Fund. The funding identified will protect services that may otherwise have been reduced as part of the council's budget savings. These resources will support the needs of Dudley citizens, with a specific focus on older people and older people with frailties. This approach will require significant change in the way in which people access care and support with revised working practices for staff across both Health and Social care and the integration of health and Social care teams. The emphasis will be on building community based services linked to Primary Health and Social Care in order to avoid unplanned hospital admissions and admissions into residential and Nursing homes. The funding is subject to agreement of the planned use of resources by the Health and Wellbeing Board and NHS England and is also subject to performance targets being achieved.	0	7070	7070	7070
Health integration - This option reflects the efficiencies that will be generated within DACH'S as a result of meeting the Government's performance targets of the Better Care Fund, together with the redesign of the Adult Social Care model in respect of access to services and the customer experience.	700	1200	2106	2106
Mental Health Services - Assertive review of residential care and care packages for people including Supported Housing. Leading to improved value for money from existing care packages and increased use of telecare; extra care housing; and Direct Payments.	0	156	156	156

Adult, Community and Housing	2014/15	2015/16	2016/17	2017/18
	£'000	£'000	£'000	£,000
Reduction of management and staffing costs across adult social care	0	200	200	200
Physical Disability - Assertive review of residential care and care packages for people including Supported Housing. Leading to a remodelling of how we deliver services and more people supported in community based settings.	0	250	250	250
Older People/ Learning Disability - Review of existing shared lives service with development of extending existing service provision to provide alternative to residential care.	0	250	250	250
Queens cross day centre - This proposal would see the council looking for a different delivery model for the centre and a different remit for the centre itself.	0	100	100	100
Unicorn day centre – this is a day centre for people with profound Learning Disabilities. This option would see a different delivery model being identified for the centre.	0	300	300	300
Employment plus – this is a service that looks for employment opportunities for people with disabilities. The saving would be achieved through providing the service through a different delivery model and identifying efficiencies through the current use of resources	0	200	200	200
Savings arising from new running arrangements for New Bradley Hall	0	250	350	350
Changes to Reablement service - Following an independent review some changes in respect of the delivery of services will deliver the savings identified.	500	600	700	700
Extra care housing - The renegotiation of the contract for the running of the extra care housing provision will see current block contract being replaced with spot purchased care which will see a reduction in the overall number of hours commissioned together with a reduction in the unit costs.	0	250	250	250
Introduction of tighter criteria for support to voluntary sector that is more aligned to the local authority preventative model.	0	300	300	300
Reduced support and cancellation of schemes supported through supporting people monies.	0	700	700	700
Total	1400	13201	14307	14307

Children's Services	2014/15 £000	2015/16 £000	2016/17 £000	2017/18 £000
Generate additional surplus traded service	50	115	159	367
income.	30	110	100	007
Restructure the integrated youth support	33	300	430	630
service.				
Reduce the voluntary and community sector	100	155	155	235
commissioning budget together with				
efficiencies in the Directorate's				
commissioning arrangements.				
Asset Management Services will increase	-	50	50	50
their traded service income targets and /or				
make staffing reductions.				
Home to school and college transport	40	250	250	250
budgets for pupils and students will be				
reduced through efficiencies and some				
redesign of the service provision.				
A consultation on the future delivery of the	-	450	450	504
Children's Centre service in Dudley was				
undertaken in 2013 resulting in a revised				
model of delivery for all 20 children's centres				
into 5 clusters together with a restructure of				
family support and partner contributions				
from the Dedicated Schools Grant.				
Review the scope for closer integration	_	350	350	350
between Children's Centres and the health		000	000	000
visitor service focussing on improving health				
and wellbeing outcomes for children and				
families. This will involve a contribution from				
Public Health Grant to sustain the service in				
the short term pending the delivery of				
savings from integration during 2015/16.				
Restructure within the Education Services	165	311	346	606
division.	100	011	040	000
Options will be explored for Dudley	_	_	160	160
Performing Arts (DPA) service to become	-		100	100
100% financially sustainable by 2016/17,				
through traded service income, grants,				
partner contributions and trust status.				
Redesign the early help and family support		40	113	277
service.	-	40	113	Z11
Restructure the Directorate leadership and	412	474	494	911
•	414	4/4	434	311
management arrangements.	755	2 506	4 627	7 750
Secure efficiency in commissioning of	755	2,506	4,637	7,752
placements and support for looked after				
children.				
Total	1,555	5,001	7,594	12,092

Urban Environment	2014/15	2015/16	2016/17	2017/18
	£'000	£'000	£'000	£'000
Service related savings				
Reduction in the Road reconstruction and				
resurfacing programme	0	461	461	461
Reduction in routine Street Lighting, signs				
and bollards maintenance	0	50	50	50
Reduction in Street Cleansing linked to				
increased community led litter picking	71	71	71	71
Reduction in Gully Drain Emptying with a				
greater focus on problem 'hot spots'	0	52	52	52
Reduction in the Grounds Maintenance of				
parks, open spaces, verges and other				
amenities including grass cutting, shrubs,				
hard surfaces & pitch marking and the				
pruning of trees	0	265	265	265
Office staff related savings				
Ongoing efficiencies, service transformation				
and corporate restructuring	248	3353	3353	3692
Income generation				
Increase Bereavement charges	50	240	400	570
Other efficiency and contractual savings				
Gym equipment contract negotiated savings	0	40	40	40
New technology within Street Lights will			-	-
reduce light pollution and save significant				
energy costs	0	205	205	205
Switch off selected Street Lighting from			100	100
midnight	0	0		
Redesign of Pest Control service	0	100	100	100
Review of rechargeable Green Care	200	340	340	340
workloads				
Further efficiencies including vehicle	0	200	200	200
utilisation, overtime, fuel usage				
Business efficiency and transformation	0	200	200	200
Sports Development and Park Rangers		330	330	330
services to be maintained with support from				
the Public Health Grant on the basis of their				
contribution to health and wellbeing				
outcomes.				
Total	569	5,907	6,167	6,676

Corporate Resources	2014/15	2015/16	2016/17	2017/18
	£'000	£'000	£'000	£'000
ICT - service redesign, management savings, rationalisation of equipment and licenses and contract renegotiation following the consolidation of corporate and directorate ICT teams and reflecting the council's accommodation strategy and reducing workforce.	94	916	916	916
Accountancy - service redesign and management savings, focussing on strategic financial management and reducing non-core and transactional activity.	0	500	500	500
Management restructure within Internal Audit.	0	55	55	55
Customer Services - service redesign focussing mainly on self service / automation, reducing non-statutory activity, a payments review and management & staff savings.	0	589	846	846
Reduce grant to Dudley and West Midlands Zoological society.	0	0	0	100
Directorate management restructure. Removal of Assistant Director post.	0	0	100	100
Human Resources & Organisational Development - staff and management savings from system development & self service.	66	868	892	892
Staff and management savings from Law & Governance Division.	35	175	228	228
Increased Management & Valuation, conveyancing and lease income.	0	5	25	25
Office accommodation savings. Town Centre project - disposal of 12 sites.	223	423	423	423
Staff, energy and further efficiency savings within a consolidated property function. Council wide property restructure resulting in savings around £250,000. Energy Management savings expected to deliver around £250,000 savings.	0	500	500	500
Total	418	4,031	4,485	4,585

Chief Executive's	2014/15	2015/16	2016/17	2017/18
	£'000	£'000	£'000	£'000
Reduction in voluntary sector grant	0	0	40	40
Staff savings across Policy and Customer Access to Services (CATS) teams	50	260	304	304
Admin support and directorate running costs savings	0	0	0	80
Communications and Public Affairs staff savings and additional income	8	132	132	192
Community Safety staff savings	42	160	160	160
Emergency Planning savings	0	25	25	25
Total	100	577	661	801

#### **Housing Revenue Account 2013/14 Outturn**

	Revised Budget £000	Outturn £000	Variance £000s
<u>Income</u>			
Dwelling rents	-89,296	-89,702	-406
Non-dwelling rents	-688	-678	10
Charges for services and facilities	-243	-245	-2
Contributions towards expenditure	-1,071	-1,471	-400
Interest on balances	-33	-29	4
Total income	-91,331	-92,125	-794
Expenditure			
Management (inc. North Priory)	14,974	13,853	-1,121
Responsive and cyclical repairs	23,661	23,671	10
Transfer to Major Repairs Reserve	21,893	22,040	147
Interest payable	18,354	18,257	-97
Purchase of Miscellaneous Properties	1,045	1,083	38
Revenue contribution to capital expenditure	13,960	13,960	0
Other expenditure	1,340	1,384	44
Total expenditure	95,227	94,248	-979
Surplus/deficit for the year	3,896	2,123	-1,773
Surplus brought forward	-7,735	-7,735	0
Surplus carried forward	-3,839	-5,612	-1,773

Main reasons for the variances shown above include:

- For dwelling rent income, although there was a reduction in rent received, largely owing to increased number or Right to Buy sales, the full provision for bad debts was not required in the year. This was owing to the slower than expected progress of the Government's welfare reforms, specifically Universal Credit.
- Additional contributions to expenditure have been received from tenants' rechargeable repairs and from works undertaken on leasehold properties, where the tenant or leaseholder contributes towards the cost.
- Savings on management costs have arisen from vacancies and running cost efficiencies. Resources have also been carried forward into future years relating to preparation for welfare reforms.
- The increase in the transfer to the major repairs reserve is owing to technical adjustments in how depreciation has been calculated.
- o There has been a small reduction in interest paid, as lower rates were payable.

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#### Meeting Of the Cabinet - 3<sup>rd</sup> July 2014

#### **Joint Report of the Chief Executive and Treasurer**

#### **Capital Programme Monitoring**

#### **Purpose of Report**

- 1. To report progress with the implementation of the Capital Programme, including the 2013/14 outturn position.
- 2. To propose amendments to the Capital Programme.

#### **Background**

#### Capital Spending and Financing 2013/14

3. The Council's capital expenditure in the year totalled £86.251m, as follows. A comparison with budget is shown in Appendix A.

	£7000
Public Sector Housing	40,753
Other Adult & Community	7,407
Urban Environment	26,134
Children's Services	9,147
Corporate Resources	2,810
	86,251

4. This expenditure has been financed as follows.

	£'000
Capital Financing Requirement*	15,439
Capital Receipts	6,062
Major Repairs Reserve (Housing)	22,203
Revenue	22,456
Grants and Contributions	20,091
	86,251

<sup>\*</sup>This was mainly funded internally from the Council's cashflow resources rather than from external debt.

5. The table below summarises the *current* 3 year Capital Programme updated where appropriate to reflect latest scheme spending profiles.

	2014/15	2015/16	2016/17
	£'000	£'000	£'000
Public Sector Housing	42,566	40,334	41,162
Other Adult, Community & Housing	6,362	550	550
Urban Environment	29,241	12,302	5,873
Children's Services	28,996	170	161
Corporate Resources	1,765	1,428	636
Total spend	108,930	54,784	48,382
Revenue	13,284	12,527	12,934
Major Repairs Reserve (Housing)	22,279	22,558	22,847
Capital receipts	19,327	11,961	9,507
Grants and contributions (inc. Lottery)	27,184	2,142	183
Capital Financing Requirement*	26,856	5,596	2,911
Total funding	108,930	54,784	48,382

<sup>\*</sup>This will be funded internally from the Council's cashflow resources as far as possible, rather than from external debt.

Note that the capital programme for future years is in particular subject to government grant allocations, some of which have not yet been announced.

6. In accordance with the requirements of the Council's Financial Regulations, details of progress with the 2014/15 Programme are given in Appendix B. It is proposed that the current position be noted, and that budgets be amended to reflect the reported variances. An update on progress with the Council's most significant capital schemes is shown in Appendix C.

#### **Adult, Community and Housing**

#### <u>Disabled Facilities Grant Funding Allocation</u>

7. The funding allocation for 2015/16 is £2.281m which along with the availability of other Housing capital resources will give a total budget of £2.777m. This will fund around 200 grants depending on the nature & cost of the works involved. The Council has been notified of an increase of £0.017m in its Disabled Facilities Grant funding allocation for 2014/15

It is proposed that the allocations be noted and the associated expenditure included in the Capital Programme.

#### Holloway Hall Chambers

8. Holloway Hall Chambers - situated in Dudley town centre, adjacent to the recently refurbished Holloway Chambers & Elizabeth House buildings - is currently empty. Its refurbishment and return to use would create two town houses (of which there is a shortage) for rent as part of the new council homes programme. The estimated cost of £192,000 can be funded through monies from the Homes and Communities Agency (HCA), Right to Buy receipts and Council capital funding. It is anticipated that the refurbishment will be completed by March 2015.

It is therefore proposed that a budget of £192,000 for the refurbishment of Holloway Hall Chambers to provide new council homes be included in the Capital Programme.

#### Adult Personal Social Services Community Capacity Grant

9. The Council has been notified of its Adult Personal Social Services capital funding allocation for 2015/16 amounting to £857,000. This is intended to support development in three key areas: personalisation, reform and efficiency.

It is proposed that the allocation be noted and that the associated spend on relevant Adult Personal Social Services projects be included in the Capital Programme.

#### **Urban Environment**

#### Castle Hill Development Extension

- 10. Additional ERDF funding has been applied for in relation to the Castle Hill development to provide the following:
  - A new schools reception building servicing the new second entrance (formed as part of Castle Hill development), and enhancements to the primary entrance point on Tipton Road;
  - A pedestrian route in front of the Dudley Zoological Gardens (DZG) offices to link the Castle Hill development to Castle Hill itself;
  - A new DZG entrance accessed from the car parks;
  - Public realm enhancements to include interpretation panels, signage, seats, and variable message signs to the surrounding road network;
  - The Black Country Steam Project at the Black Country Living Museum (BCLM) comprising:
    - Expansion of the museum's "living Interpretation" by bringing back items of industrial machinery into working use and providing full sensory immersion of sights, sounds & smells and housing in a purpose built building housing an early example of a Haystack boiler;
    - Enhancements to Racecourse Colliery, steam hammer at the Anchor Forge and the purchase of a steam tractor.

The total cost of these works is estimated to be £1.523m and the ERDF grant being applied for is £0.905m. It is anticipated that the remaining £0.618m can be met from contributions from DZG (£0.200m) and BCLM (£0.268m), and existing Council budgets or Area Development Framework resources (£0.150m). It is proposed that subject to the grant application being successful, the project be approved and included in the Capital Programme.

#### **Dudley Cemetery Extension**

11. Due to Dudley Cemetery having only approximately 12 months burial space remaining, officers have identified the land opposite in Clee Road as a suitable location to site a new cemetery. The necessary planning consent was given on 9<sup>th</sup> June 2014.

Quotes to lay out the new cemetery have been received and it is expected that the total cost including fencing, gates, road/pathways, parking bays will be no more than £200,000. The cost of repaying borrowing of this sum can be met from the Bereavement Services revenue budget.

It is proposed the project be approved and included in the Capital Programme.

# Cradley Forge Mushroom Green Dam

12. Cradley Forge embankment is located at the downstream section of the Mousesweet Brook near the confluence with the River Stour near Woodland Avenue in Cradley. A 50m long small diameter brick culvert, which runs through the 10m high man made ash embankment is failing due to its poor structural condition. The culvert entrance is under a constant risk of blockage resulting from both watercourse flood debris and illegal dumping.

The Council has been awarded £1.4m by DEFRA and the Environment Agency (EA) to replace the existing culvert with a much larger culvert in order to remove the serious threat to public safety from a risk of a major embankment failure resulting from a build up of flood waters.

This section of Mousesweet Brook forms the boundary between Dudley and Sandwell and the embankment together with the existing culvert is in the joint ownership of the two councils. The previously flooded and flood risk area is mostly in Dudley. In view of the limited engineering skills and resources available to Sandwell it has been agreed that Dudley would lead and manage the project in partnership with the EA. Sandwell would be a key stakeholder.

It is proposed the funding allocation be noted and the project included in the Capital Programme.

# Effects of Severe Weather "Pothole" Grant

13. The Council has been awarded £319,000 by the Department for Transport to assist the Council with dealing with the effects of the severe weather from December 2013 to March 2014. It is planned to address 6,000 square metres of potholes, patching and repair of highway defects via revenue expenditure of £219,000 and to undertake capital expenditure of £100,000 on the enhancement of 12 unclassified roads which will be added to the micro-asphalting programme for 2014/15. It is proposed that this capital expenditure be added to the Capital Programme.

# **Urgent Amendment to the Capital Programme**

# Post 16 Facility for Pens Meadow School

14. It was reported to Cabinet in September 2013 that the Council had been awarded funding by the Education Funding Agency (EFA) from the Demographic Growth Capital Fund (DGCF) to create a 45 place post-16 provision at Pens Meadow Special School for learners with learning difficulties and disabilities utilising the adjacent and vacant Shousters building.

However, we were unable to progress with the proposals set out in the original bid as we were informed by the landlord that the property is no longer available for use by the Council. In light of this, the Local Authority has appraised alternative suitable sites upon which a Post 16 facility could be developed. This provision is critical for Dudley as there is limited suitable accommodation available locally where the educational needs of Post 16 young people with severe learning difficulties and disabilities can be met.

The existing grant had a spend deadline of 31<sup>st</sup> March 2015. Following consultation with the EFA, we were advised that due to the unforeseen circumstances we were faced with that they would consider a revised capital bid and that we should request an extension of expenditure of the capital grant to August 2015. The revised estimated cost of refurbishment of an existing provision is £1.270m of which £1.000m would be sought from the EFA and £0.270m from existing Children's Services capital resources.

In order to comply with the EFA timescales for a revised bid, a decision (ref. DCS/23/2014) was made by the Leader of the Council in consultation with the Cabinet Member for Children's Services, the Interim Director of Children's Services and the Treasurer on 8<sup>th</sup> May 2014 that:

- the Interim Director of Children's Services be authorised to submit a revised proposal seeking capital funding for the growth and development of improved Post 16 provision for young people who have learning difficulties and/or disabilities;
- subject to the bid being successful, the project be included in the Capital Programme.

# **Finance**

15. This report is financial in nature and information about the individual proposals is contained within the body of the report.

# Law

16. The Council's budgeting process is governed by the Local Government Act 1972, the Local Government Planning and Land Act 1980, the Local Government Finance Act 1988, the Local Government and Housing Act 1989, and the Local Government Act 2003.

# **Equality Impact**

- 17. These proposals comply with the Council's policy on Equality and Diversity.
- 18. With regard to Children and Young People:
  - The Capital Programme for Children's Services will be spent wholly on improving services for children and young people. Other elements of the Capital Programme will also have a significant impact on this group.
  - Consultation is undertaken with children and young people, if appropriate, when developing individual capital projects within the Programme.
  - There has been no direct involvement of children and young people in developing the proposals in this report.

# Recommendations

- 19. That the Council be recommended:
  - That the outturn position for 2013/14, as set out in paragraphs 3-4 and Appendix A be noted.

- That current progress with the 2014/15 Capital Programme, as set out in Appendix B be noted, and that budgets be amended to reflect the reported variance.
- That the Disabled Facilities Grant funding allocations be noted, and the associated expenditure included in the Capital Programme, as set out in paragraph 7.
- That a budget of £192,000 for the refurbishment of Holloway Hall Chambers to provide new council homes be included in the Capital Programme as set out in paragraph 8.
- That the Community Capacity Grant allocation be noted and that the associated spend on relevant Adult Personal Social Services projects be included in the Capital Programme as set out in paragraph 9.
- That subject to the grant application being successful, the Castle Hill Development Extension project be approved and included in the Capital Programme, as set out in paragraph 10.
- That the project to extend Dudley Cemetery be approved and included in the Capital Programme, as set out in paragraph 11.
- That the funding allocation for the Cradley Forge Mushroom Green Embankment be noted, and the project included in the Capital Programme as set out in paragraph 12.
- That the capital expenditure of £100,000 funded by the pothole grant be included in the Capital Programme, as set out in paragraph 13.
- That the Urgent Amendment to the Capital Programme, as set out in paragraph 14, be noted.

John Polychronakis Chief Executive

John Porgounis

lain Newman Treasurer

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# **List of Background Papers**

Relevant resource allocation notifications.

# 2013/14 Capital Outturn

# Of which:

	Budget	Outturn Spend	Total Variance	Slippage/ Rephasing	Over/Under Spend	Comments
Service	£'000	£'000	£'000	£'000	£'000	
Public Sector Housing	39,025	40,753	1,728	1,728	0	
Other Adult & Community	8,395	7,407	-988	-1,103	+115	See note 1
Urban Environment	27,426	26,134	-1,292	-1,295	+3	See note 2
Children's Services	10,099	9,147	-952	-952	0	
Corporate Resources	2,611	2,810	199	199	0	
TOTAL	87,556	86,251	-1,305	-1,423	+118	

<sup>1.</sup> Extra costs of the Archives project, including in particular additional works relating to the temperature and humidity controls and changes to the accommodation to incorporate additional services. This can be funded from revenue resources set aside.

<sup>2.</sup> Minor overspend on Footway Reconstruction, funded from revenue resources.

# 2014/15 Capital Programme Progress to Date

Service	Budget £'000	Spend to 31 <sup>st</sup> May £'000	Forecast £'000	Variance £'000	Comments
Public Sector Housing	42,566	2,015	42,566		
Other Adult, Community & Housing	6,362	674	6,362		
Urban Environment	29,241	727	29,241		
Children's Services	28,996	605	28,996		
Corporate Resources	1,765	349	1,829	+64	See note 1
TOTAL	108,930	4,370	108,994	+64	

Note 1: Extra capital costs of £64,000 on Transforming our Workplace, offset by savings on revenue element of project.

# **Progress with Major Capital Schemes**

# **Adult, Community and Housing**

# **New Council Housing**

The Council has been successful in securing match funding from the Homes and Communities Agency (HCA) from the Care and Specialised Support Housing Fund. Design work has commenced for the 14 two bedroom apartments for people with learning disabilities and who are on the autistic spectrum at the former depots at Norfolk Road, Wollaston and The Walk, Sedgley, and 3 two bedroom three person houses also at The Walk, procurement of a contractor is ongoing and tender evaluation is currently being undertaken.

Work is also continuing on feasibility studies for other potential new build housing and conversions of non-domestic properties across the borough and Pre-Application has commenced with the Local Planning Authority on a number of potential sites. Topographical and environmental habitat surveys and site investigations have been commissioned and a delivery plan is being developed. A bid has also been submitted to the HCA for the conversion of Arcal Lodge in Sedgley into 14 units.

Schemes are expected to be delivered within budget.

# Dementia Gateways

Works have commenced on the second dementia gateway at Brett Young in Halesowen with completion planned for August 2014. Schemes are expected to be delivered within budget.

# Tiled House Lane Modernisation

Refurbishment works to carry out improvements to Tiled House Lane have completed within budget

# **Urban Environment**

# Street Lighting

Street lighting improvement works are in progress and the Street Lighting Central Management System (CMS) is now fully commissioned and operational. 12,600 of the Council's 32,000 street lights can now be controlled via the CMS system remotely to help save energy; 7,300 of these can be dimmed. Spend is forecast to be within budget.

# Better Bus Area

The proposals which involve the construction of a new signal controlled pedestrian crossing on the A4036 Pedmore Road, and the creation of additional road space and signal controls to facilitate bus priority measures at the junction of the Boulevard with Mill St, Brierley Hill were granted planning permission in March 2014. Some advanced works have already been carried out, and detailed design work is ongoing such that main works can be programmed to start on site in Summer 2014. Spend is forecast to be within budget.

#### Recycling

The four vehicles are now operational and all 3 phases of the plastic and cardboard rollout are complete. The overall scheme will be complete with the deployment of a small number of black boxes to enhance the glass collection service.

# Wheeled Bins

All three phases have been implemented within budget.

# Mary Stevens Park

Recruitment of 3 year Heritage Ranger post complete and new staff due to start in mid July, volunteering for project work is being established. The design team was recruited in June and detailed design work will start mid July with capital work due to start beginning of 2015. Spend is forecast to be within budget.

# Castle Hill

New Access Road: Phase 1a was completed during October 2012. Phase 1b (link road and roundabout) was completed April 2013.

Phase 2 onwards: This comprises the secondary route, recreational route, car parking and Visitor Hub. Planning permission was granted on 12<sup>th</sup> March 2013. The design team are currently working on detailed designs on a phased basis. Works commenced onsite for the initial phase of the secondary route on 23<sup>rd</sup> September 2013. Works commenced on the lower level car parks on 4th December 2013, and completed March 2014. Works to upper level car park commenced April 2014, with anticipated completion July 2014. Further phased works to commence July 2014, with final completion currently projected for March 2015.

Spend is forecast to be within budget.

# **Dudley Marketplace and Town Centre**

The first phase of the overall Dudley Market Place Public Realm Scheme, which is Castle Street/New Street is well underway and progressing towards a July completion. The tender for the second phase which completes the whole of the scheme has now been appraised and awarded, and value engineering options are being considered to keep within budget, whilst still achieving a high quality scheme.

## Children's Services

## DGfL3

Dudley Grid for Learning (DGfL) 3 includes a programme of ICT equipment upgrade and renewal across financial years 2013/14 & 2014/15. Consultation with schools to ascertain their priorities for the 'refresh' programme is complete. Refresh of ICT infrastructure and classroom equipment has now commenced phased roll out across the school estate. The programme and associated expenditure is therefore on schedule to bring improvement to schools ICT as planned.

Corbyn Road - base for joint Children's Safeguarding Unit and frontline social work teams Tenders have now been returned, and work started on 20th January 2014 with a planned completion date of 27th June 2014. Expected outturn cost is within budget.

# **Corporate Resources**

# Transforming our Workplace (ToW)

The project is now nearing completion. There has been some overspend on the refurbishment of core offices but this has been offset by underspend on other ToW budget lines such as fewer staff moves. Work to offices at 3/5 St James's Road has now been completed and approximately 75% of the staff due to relocate there have done so. Alterations to offices at Mary Stevens Park Stourbridge have also been completed and the final group of Children's Services staff will have moved in by September. Various minor works to the Council House complex are in progress. The release of 12 surplus office sites has commenced with 5 office sites having now been sold. The overall programme of work is currently running to budget and is scheduled to complete in September 2014.



# **Dudley Metropolitan Borough Council**

# Meeting of the Cabinet - 3<sup>rd</sup> July 2014

# Report of the Director of the Urban Environment

# <u>Public consultation on the Dudley Borough Development Strategy 'Preferred Options' Document</u>

# **Purpose of Report**

1. To seek Cabinet approval for the Preferred Options stage of the Dudley Borough Development Strategy document to be used as a basis for public consultation commencing in July 2014 for a period of nine weeks.

# **Background**

- 2. The Dudley Borough Development Strategy builds on the work carried out for the Black Country Core Strategy which was adopted by the Council in February 2011. The Borough Development Strategy, once adopted, will provide site specific allocations for a variety of uses as well as detailed development strategies for the Regeneration Corridors identified in the Black Country Core Strategy and all other areas of the Borough not covered by an Area Action Plan. Once adopted, the Borough Development Strategy will replace what is remaining of the Unitary Development Plan (2005).
- 3. The publication of this consultation document is an opportunity for the public as well as stakeholders to have their say on the production and content of the document as following adoption in early 2016 it will provide the basis of planning decisions made within the Borough up to 2026.
- 4. The Preferred Options document is divided into three parts:-

Part 1 sets out a series of Draft planning policies divided into the following areas:

- Strategic Policies including Climate Change, Renewable Energy, Flood Risk, Urban Design, Historic Environment, Transport, Green Infrastructure, Recreation and Community Uses
- Land Use policies including Housing, Employment, Local Centres
- Development Management Policies including Contaminated Land, Pollution, Hot Food Takeaways, Hand Car washes, Advertisements, Planning Obligations

Part 2 contains draft site allocations mainly for housing and employment uses. Allocating sites for specific uses ensures that landowners and

developers have certainty in knowing a particular use for that site is acceptable in principle (subject to the detail of that particular proposal).

Finally, Part 3 focuses on all the District Centres and Local Centres in the Borough and sets out the boundaries of those centres and the extent of their shopping areas protected frontages as well as any regeneration opportunity sites within these areas.

- 5. There were a series of ward based Member drop in sessions held on the document in July 2013 which assisted in the formulation of the document.
- 6. A copy of the Preferred Options document is available in the Member's Room or can be viewed electronically on the Council's 'CMIS' pages. It has been prepared in consultation with other Council Directorates as well as external agencies, landowners and developers who have a vested interest in planning issues and sites throughout the Borough.
- 7. It is proposed that the document will be available on the Council's website as well as main libraries and Council Offices for a 9 week public consultation period from Friday 11<sup>th</sup> July to Friday 12<sup>th</sup> September 2014 to allow consultees to identify any further issues for inclusion or to provide comments or suggested improvements. Notification of the Consultation and details will be sent (by letter and/or email) to Statutory Consultees, landowners, agents and key stakeholders who have expressed a wish to be involved in developing the Document. There will also be an online questionnaire and a series of drop-in events throughout the Borough centred on the Regeneration Corridors.
- 8. Any representations following the consultation period will be incorporated, if appropriate, into the next stages of the plan process. It is anticipated that the final draft of the Document will be published in spring 2015 for consultation before being finalised later on in 2015 for submission to the Secretary of State for Communities and Local Government.

# **Finance**

9. The Dudley Borough Development Strategy will be funded from existing budgets and resources dedicated to the production of Development Plan Documents and other such statutory planning documents.

# Law

- 10. The production of the Dudley Borough Development Strategy is necessary in order to update and replace policies within Dudley Unitary Development Plan (UDP) (2005) and will deliver the regeneration requirements for the Borough set out in the Black Country Core Strategy.
- 11. The Dudley Borough Development Strategy is a Development Plan Document (DPD), produced in accordance with the relevant provisions of the Planning and Compulsory Purchase Act 2004, the Town and Country Planning (Local Planning) (England) Regulations 2012 and the NPPF (2012). When adopted, the Dudley Borough Development Strategy will form part of Dudley's statutory planning framework and will be used as the basis for decisions in planning applications for development across the Borough.

12. In addition Section 2 of the Local Government Act 2000 allows the Council to do anything that it considers is likely to promote or improve the economic, social or environmental well-being of the area.

# **Equality Impact**

- 13. The Dudley Borough Development Strategy will set the planning framework for the development of the Borough up to 2026. The Development Strategy will seek to ensure that sufficient homes, shops and employment, social and recreational facilities are planned and provided for in that time to meet the needs of the communities in the Borough. This will include meeting the needs of children and young people by seeking to provide sufficient facilities for them as well as having a positive effect for future generations.
- 14. This consultation document is accompanied by a Scoping Report and an Issues and Options Sustainability Appraisal (SA). The Scoping Report provides the background information required for the consideration of sustainability issues. The SA Report promotes sustainable development through the integration of environmental, social and economic conditions into the Strategy's preparation.

# **Recommendation**

15. That Cabinet approves the Dudley Borough Development Strategy Preferred Options document to be used as a basis for public consultation commencing on Friday 11<sup>th</sup> July 2014 for a period of nine weeks.

VI Miller

J. B. Millar

**Director of the Urban Environment** 

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# **List of Background Papers**

Dudley Borough Development Strategy Preferred Options document

http://www./

Dudley Borough Development Strategy Preferred Options Sustainability Appraisal Report http://www.

Dudley Borough Development Strategy Preferred Options Scoping Report – <a href="http://www.">http://www.</a>

All of the above documents are available in the Members Room

Adopted Black Country Core Strategy (2011) http://blackcountrycorestrategy.dudley.gov.uk/



# Agenda Item No 8

# Meeting of the Cabinet – 3 July 2014

# Joint Report of the Director of Public Health and the Director of Urban Environment

# Adoption of 'Let's Get Dudley Active' - Dudley Physical Activity and Sport Strategy 2014-19

# **Purpose of Report**

1. To seek Cabinet approval for the adoption of "Let's Get Dudley Active", the Dudley Physical Activity and Sport Strategy.

# Background

- 2. Sport England encouraged Dudley MBC to develop a physical activity and sport strategy for the borough and supported production with a grant allocation of £10,000. A condition of the grant was that the strategy was formally adopted by the Council and subsequently by partner organisations.
- 3. The Be Active County Sports Partnership, part of Black Country Consortium Limited, were commissioned to undertake the development of the strategy, the content of which was formulated following extensive consideration of insight, intelligence, strategic reviews and consultation with more than 40 organisations and stakeholders.
- 4. Fundamentally the strategy sets out the direction for "turning the tide" on rising levels of physical inactivity in the Borough. It is recognised that there are increasing pressures on existing services, limited opportunities to access new funding and consequently a need for a co-owned approach to planning and delivery. This is an opportune time to steer a refreshed approach which focuses on influencing behaviour change to create "a physically active and sporty Dudley" which contributes to the delivery of the Borough Health and Wellbeing Strategy.
- 5. The strategy sets a transformational agenda focusing on the ambition of placing Dudley as a leading area for physical activity and sport

participation in England and provides a clear direction for the next five years with a focus on the delivery of outcomes.

- 6. Attention is focused on what is needed to increase and sustain participation to increase participation rates to those of comparator authorities which in turn provide a platform for meeting the average level of adult participation for England. The strategy also includes a unique set of targets for young people's participation in Dudley and also includes a local measure intended to monitor progress.
- 7. The contribution of physical activity and sport to wider Government and local priorities and ambitions is highlighted in the strategy and these include education, public health, economic development and transportation.
- 8. At the heart of the delivery of the strategy sits the Dudley Physical Activity and Sport Commission, to be facilitated by the Council, but which engages a range of partner organisations in recognition of the necessity for a co-owned approach to governance and delivery. The strategy provides a framework for the development of partner organisations action plans and the Commission is a mechanism for influencing the content of action plans and monitoring and reviewing progress.
- 9. The strategy has a vision of creating a physically active and sporty Dudley, by transforming Dudley to be one of the leading areas for physical activity and sport in England. shifts the emphasis to the delivery of outcomes with an emphasis on the impact of delivery in communities and making a positive difference in terms of participation rates in physical activity and sport. Measurement over the five year life of the strategy will be against the achievement of three shared outcomes that are needed to enable transformation to take place:
  - Maximising levels of participation that have health related benefits (people)
  - A quality workforce to drive increases in participation and sustainability, contributing to employment and skills priorities (people skills)

- A quality physical activity and sport offer which meets the needs of Borough residents and demonstrates its contribution to Borough priorities (place)
- 10. The delivery of the outcomes outlined above aims to lead to increases in participation in physical activity and sport over the life of the strategy as outlined in the table below:
  - 12,715 less adults (16 years plus) reporting an inactive lifestyle and taking up physical activity
  - 14,749 more adults participating in at least one sport session per week for at least 30 minutes
  - 6,612 less adults reporting no sporting activity per week

 9,663 more adults achieving 150+ minutes of physical activity per week

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Measured via Sport England's annual Active People Survey and through

- A co-owned approach by stakeholders who will demonstrate their commitment and contribution to the strategy by signing up to the Dudley Charter for Physical Activity and Sport
- Effective leadership by the Physical Activity and Sport Commission which will steer the implementation, accountability and ongoing scrutiny of the strategy
- Adoption of an outcome based performance measurement framework and approach to commissioning and delivering services
- A shift to community asset based approaches including Community Asset Transfer and greater community use of school and college sites
- A co-ordinated and high profile "Let's Get..." campaign promoting a high quality physical activity and sport offer to residents that is reflective of the communities within the Borough and which includes the development of a network of Ambassadors promoting the benefits of physical activity and sport

- Greater evidence and insight into physical activity and sport and the recognition of its contribution to wider priorities and agendas.
- Focus on increasing the quantity and quality of the physical activity and sport workforce recognising the invaluable role of volunteers
- Adopting a life course approach to supporting Dudley residents to start and to sustain participation in physical activity and sport in a range of settings
- Improve provision, management of and access to physical activity and sport opportunities
- Ensure that the physical activity and sport offer is relevant to all communities in the Borough, with delivery focusing on contributing to reducing health inequalities
- 12. The strategy recognises that there is substantial good practice in the Borough to be built upon, but understands there is a need to change approaches to planning and delivery, to meet both the challenge of public sector savings and the needs of the community. Business as usual for the physical activity and sport sector is unlikely to give the desired increases in participation. Therefore, changes in focus are needed for those organisations that have traditionally planned and delivered physical activity and sport, coupled with the need to meet growing expectations of the contribution of a range of stakeholders, with particular emphasis on the voluntary and community sector, in future years.
- 13. It is an important time to raise the awareness of the contribution that physical activity and sport can make to delivering wider Borough priorities for education, employment and skills, reducing crime and anti-social behaviour, and public health. The Strategy takes on board some of the key findings of existing national strategies, policies, and papers such as the All Party Commission on Physical Activity. This ensures that the strategy is both current and relevant. It is also exclusively for Dudley and complements the Council's Health and Well Being Strategy and the Borough wide "Lets' Get..." Campaign.

# **Finance**

- 14. There are no immediate financial consequences arising from the strategy.
- 15. The cost of production of the strategy was part funded by grant aid from Sport England £10,000 with match funding of £5,000 being found from the Sport and Physical Activity revenue budget.

# <u>Legal</u>

- 16. Section 111 of the Local Government Act, 1972 enables the Council to do anything that is calculated to facilitate or is conducive or incidental to the discharging of its functions as a Local Authority.
- 17. Section 2 of the Local Government Act 2000 empowers the Council to take action to implement measures it considers likely to achieve the promotion or improvement of the economic, social or environmental well-being of the Borough.

# **Equality Impact**

18. "Let's Get Dudley Active", the Dudley Physical Activity and Sport Strategy aims to maximise levels of participation by all sections of the community through the co-ownership of the aims and objectives which will be reflected in partner's individual action plans. The strategy can be seen as contributing to the equality agenda in the pursuit of health and wellbeing for all and the challenge to ensure that service provision meets the needs of all sectors of the community.

# **Recommendations**

It is recommended that:

- The Council adopts "Let's Get Dudley Active" the Dudley Physical Activity and Sport Strategy 2014-2019.
- The Council signs the Dudley Charter for Physical Activity and Sport.
- The Council facilitates the Physical Activity and Sport Commission and that the Cabinet Member for Health and Wellbeing represents the Council on the Commission

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# List of background papers:

 'Let's Get Dudley Active" Dudley Physical Activity and Sport Strategy 2014-19

All Party Commission on Physical Activity: Tackling Physical Inactivity
 A Coordinated Approach

# **Strategy Principles**

# Principle 1 – Transforming Leadership and Ownership

Establishment of a Physical Activity and Sport Commission with co-owned leadership for the delivery of the strategy. The Commission will provide direction, advocacy and accountability for the strategy and will act as the public face of physical activity and sport in the Borough.

# Principle 2 – Transforming Impact and Understanding

Co-ordination of a more impactful and cost effective approach to delivery, which breeds a culture of learning and improvement, driven by insight, intelligence that understands the return on investment that delivery brings.

# Principle 3 - Transforming Our Skills

Building a high quality, skilled workforce and a network of organisations and clubs which ensures that future provision is able to meet the needs of all Dudley residents.

# Principle 4 – Transforming Information and Knowledge

Development of co-owned, insight driven, tailored marketing and communications approaches with clear, consistent messages.

Principle 5 – Transforming Opportunities to Make Every Contact Count Adopting a behaviour change approach which focuses on reducing inactivity and which grows the confidence of people to get active and to make long term positive changes in physical activity behaviour.

# **Principle 6 – Transforming Our Communities**

Making Dudley a Borough where children and young people develop an active and sporting habit for life and where residents are supported throughout the life-course to make an active lifestyle the norm.

# **Principle 7 – Transformational Settings**

Ensuring that a network of high quality and accessible physical activity and sport facilities provided by the public, private and community sectors is delivered to meet intended increases in demand.

# Principle 8 – Transforming the Landscape

Working towards making the Borough safe, secure and more accessible for people to run, cycle and walk, focusing on planning, active travel and the utilisation of existing corridors and improvements in the environment to maximise opportunities to be active.



# Meeting of the Cabinet - 3<sup>rd</sup> July, 2014

# **Corporate Quarterly Performance Management Report**

# **Report of the Chief Executive**

# **Purpose of Report**

1. To present the fourth Corporate Quarterly Performance Management Report for 2013/14, relating to performance for the period 1<sup>st</sup> January to 31<sup>st</sup> March, 2014.

# **Background**

- 2. The overriding purpose of the Corporate Quarterly Performance Management Report is to provide the Cabinet with a regular update on the management of services and performance levels being achieved within the Council, across the seven Council Plan thematic priorities. Prior to submission to Cabinet the report is scrutinised by the Corporate Performance Management, Efficiency and Effectiveness Scrutiny Committee.
- 3. The report contains the following sections:
  - Section 1: a brief introduction.
  - Section 2: a performance summary of key performance indicators and actions.
  - **Section 3:** more detailed progress on the key performance indicators and the key actions identified to determine our delivery of the Council Plan priorities.
  - **Section 4:** current sickness absence information.
  - **Section 5:** corporate risk status report

A full copy of the Corporate Quarterly Performance Management Report is available on the Internet via the Committee Management Information System. A paper copy can be sent to any Member on request.

# **Finance**

4. There are no direct financial implications.

# <u>Law</u>

5. The Council may do anything which is incidental to conducive to or which facilitates the discharge of its functions under Section 111 of the Local Government Act, 1972.

# **Equality Impact**

6. There are no special considerations to be made with regard to equality and diversity in noting and receiving this report.

The Corporate Quarterly Performance Management Report includes details of the performance of the Council Plan strategic objectives and priorities for children and young people.

# **Recommendation**

- 7. It is recommended that Cabinet
  - Receives the Corporate Quarterly Performance Management Report and approves its content.
  - Notes that the Corporate Performance Management, Efficiency and Effectiveness Scrutiny Committee considered the report on 18<sup>th</sup> June, 2014.

John Payalis

John Polychronakis Chief Executive

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# **Dudley Metropolitan Borough Council**

# Meeting of the Cabinet -3rd July 2014

# Report of the Director of the Urban Environment

Consultation on the Community Infrastructure Levy (CIL) revised Draft
Charging Schedule and recommendation to Council for subsequent
submission

# **Purpose of Report**

 To inform Cabinet of progress regarding the development of a Community Infrastructure Levy (CIL) and seek approval for the revised Draft Charging Schedule (DCS) and revised Draft Regulation 123 List to be published for a six week period of consultation and recommendation to Council that the Draft CIL Charging Schedule subsequently be submitted to the Secretary of State for independent examination.

# **Background**

- 2. Following government regulation in 2010, Local Authorities were provided with the option of developing a Community Infrastructure Levy (CIL). The purpose was to have a mechanism to part fund infrastructure within a locality to support physical regeneration. Monies can be used to fund provision, improvement, replacement, operation or maintenance of infrastructure to support the development of the area.
- In parallel the regulations reduced the ability of a Local Authority to fund infrastructure through planning obligations (section 106) and from April 2015 the use of S106 Agreement as we know them will be limited to affordable housing and other specific on-site requirements for example on-site public art.
- 4. CIL is more for generalised contributions to support infrastructure across the Borough. In the future, instead of a development attracting a section 106 contribution for libraries, for example, allocation of CIL monies will be made on a regular basis to support nominated projects that have been identified to support infrastructure and would depend on the CIL monies received.
- 5. Although CIL remains optional, the significant reduction of planning obligations from April 2015 means that without a Community Infrastructure Levy this could lead to severe pressure on existing infrastructure in areas and be a deterrent to growth. Overall it is therefore considered that the implications for not preparing a Community

- Infrastructure Levy from a financial context significantly outweigh the cost and resource implications for the Council preparing it.
- 6. Cabinet approved the commencement of the preparation and viability testing of the Community Infrastructure Levy for the Borough on 8<sup>th</sup> February 2012, and subsequently approved the draft preliminary charging schedule on 6<sup>th</sup> December 2012. Cabinet agreed to consult on the draft charging schedule at the meeting of 12<sup>th</sup> March 2014.
- 7. As a result of the public consultation on that Draft Charging Schedule in March and April 2014, a total of nineteen representations were received from a range of individuals and public and private sector organisations; where appropriate these representations have been incorporated into the revised Draft Charging Schedule and associated documents. A summary of the key issues raised and the Council's responses are contained with Appendix 1. A number of changes are proposed to the Draft Charging Schedule and Draft Regulation 123 List as a result of the consultation and these are set out within Appendix 1.
- 8. The revised Draft Charging Schedule identifies zones within the Borough where different types of development could be implemented with a Community infrastructure Levy (CIL) applied. The different zones represent varying levels of affordability to pay CIL across the Borough. Extensive work to check the viability of development across the Borough has been carried out by property and land experts.
- 9. In conjunction with the preparation of a Community Infrastructure Levy, the Council is required to prepare what is called a 'Regulation 123 List'; this is a list of specific projects and types of infrastructure that has been identified by various infrastructure providers across the Borough (Appendix 1 of the Schedule to the CIL Draft Charging Schedule) as candidates to be funded by CIL monies. This List would need to be approved by Cabinet members and publicised. Once approved, it is anticipated that the Regulation 123 List will be regularly reviewed with any proposed changes reported to Cabinet for approval. Appendix 2 of the revised Draft Charging Schedule sets out a prioritisation matrix for allocating monies for projects that are on the Regulation 123 List. Ultimately any spend of CIL receipts would be approved by Members before being committed and added to the capital programme.
  - 10. The period of consultation on the revised Draft CIL Charging Schedule and revised Draft Regulation 123 List is recommended to begin on Friday 11<sup>th</sup> July and run for a period of 6 weeks until Friday 22<sup>nd</sup> August 2014. During that time, both documents will be able to be viewed at the reception area at 4 Ednam Road, Dudley and Dudley Council Plus, as well as at all main libraries and on the Council's website. The document is also available, alongside the list of all comments received on the Draft Charging Schedule, on the Internet via the Committee Management Information System and a paper copy is in the Member's Room.
  - 11. Following this consultation, it is anticipated that the Draft CIL Charging Schedule will be submitted to the Planning Inspectorate. The submitted Charging Schedule is then likely to be subject to a formal Examination in Public in late 2014 with adoption intended early 2015.

# **Finance**

- 12. The preparation of the document will be funded from existing budgets and resources dedicated to the production of Development Plan Documents and other such statutory planning documents.
- 13. Adopting the CIL approach will involve altering the method of achieving infrastructure contributions through development. The Local Authority's use of the Section 106 process will be much reduced with CIL replacing it in many areas. Dudley Council will be able to use the funds from the levy to recover the costs of administering the levy, the regulations permit up to 5% of the total receipts to be spent on administration of the levy. If receipts are not adequate to fully cover administration costs as the scheme is introduced, options will be considered to meet such costs as they arise.

# <u>Law</u>

- 14. The CIL came into force on 6<sup>th</sup> April 2010 through the Community Infrastructure Levy Regulations (now amended in 2014). The Planning Act 2008 provides a wide definition of the infrastructure that can be funded by the levy, including flood defences, health, transport and social care facilities (list is not exhaustive). On the adoption of the levy the regulations restrict the local planning authority use of planning obligations for pooled contributions that are capable of being funded through CIL.
- 15. The regulations do not permit Affordable Housing to be funded through CIL and will continue to be collected through traditional planning obligations. The three mandatory tests which must, as a matter of law, be satisfied when seeking planning obligations are set out in Regulation 122 of the CIL Regulations 2010 namely: they must be a) necessary to make the development acceptable in planning terms b) directly related to the development and c) fairly and reasonably related in scale and kind to the development.

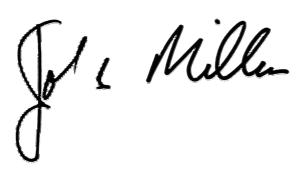
# **Equality Impact**

16. The proposals take into account the Council's Policy on Equality and Diversity. The adoption by the local planning authority of a CIL regime will ensure that the mitigation and benefits of development are addressed across the Borough. This will include meeting the needs of children and young people by seeking to provide sufficient facilities for them as well as having a positive effect for future generations.

# **Recommendation**

- 17. It is recommended that:
  - The Cabinet approves the publication of the revised Draft CIL Charging Schedule for a six week period of public consultation between 11<sup>th</sup> July to 22<sup>nd</sup> August 2014;
  - The Cabinet recommends to Council at meeting on 21<sup>st</sup> July 2014 that following public consultation, the Community Infrastructure Levy (CIL) Draft Charging

- Schedule is submitted to the Secretary of State for Independent Examination in accordance with Regulation 19 of the CIL Regulations 2010.
- Authority is delegated to the Director of the Urban Environment, in consultation with the Leader of the Council and Cabinet Member for Regeneration, to agree any minor changes to the document prior to submission to the Secretary of State.



#### J. B. MILLAR

#### DIRECTOR OF THE URBAN ENVIRONMENT

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## **List of Background Papers**

Community Infrastructure Draft Charging Schedule Infrastructure Delivery Plan (August 2013) CIL Viability Assessment (August 2013)

CIL Preparation Cabinet Report 8<sup>th</sup> February 2012 CIL Preliminary Draft Charging Schedule for Consultation Cabinet Report 6<sup>th</sup>

December 2012

CIL Draft Charging Schedule for Consultation Cabinet Report 14<sup>th</sup> March 2014

# Appendix 1: List of changes to CIL Charging Schedule, Infrastructure Delivery Plan and Viability Assessment

Change Number	Proposed Amendments to Charging Schedule and associated documents
1	Amend Infrastructure Delivery Plan (IDP) to incorporate comments from the Canal and River Trust and Sport England
2	Incorporate specific costed projects provided by Centro into the IDP and the Regulation 123 List where appropriate.
3	Publish information on recent funding through S106 Agreements as Appendix 3 of the Charging Schedule.
4	Amend heading in table on Page 10 of Charging Schedule from "Less than 25% Affordable Housing provision (on sites of less than 15 dwellings or where provision has been reduced on viability grounds alone)" to "All Residential Development"
5	Amend Retail Table on Map 5 so that the charge at Merry Hill and the Waterfront for standalone comparison retail from "N/A" to "£100" to ensure consistency with the Retail table in the main charging schedule document.
6	Amend Maps 3 and 4 (Retirement Housing) to reflect updated viability information following reconsideration of a number of assumptions on retirement housing development. Viability Assessment also updated accordingly.
7	Amend the footnote to the Retail table within the Charging Schedule to read "Infrastructure at Merry Hill and Waterfront as required by Core Strategy Policy CEN3 to be delivered primarily through the use of Legal Agreements and not through CIL".
8	Separate the 15% Community Proportion figure from the identified Funding Gap in the IDP and Draft Charging Schedule.
9	Amend Charging Schedule to reflect changes made in the 2014 CIL Amendment Regulations:
	<ul> <li>Change requirement from a building having to be in use for a six month period in the previous 12 months to a six month period in the previous 3 years (Page 19)</li> </ul>
	<ul> <li>Remove the requirement for the cost of complying with the linked S106 Agreement to be greater than the relevant chargeable amount (Page 21)</li> </ul>
10	Undertake a number of minor amendments to the Charging Schedule to make it appropriate as a submission document for consideration by the Planning Inspectorate including:
	Removal of Consultation Questions from the Charging Schedule to a separate consultation form;
	Update Infrastructure Funding Gap table and Draft Regulation 123 List to reflect changes made to the IDP



# Agenda item no 11

# **Dudley Metropolitan Borough Council**

Cabinet - 3<sup>rd</sup> July 2014

# Report of the Director of the Urban Environment

# Food Service Plan 2014/2015

# **Purpose of Report**

- 1 The Food Standards Agency requires that Local Authorities submit their food service plans for approval by Members.
- To advise Cabinet of the contents of Directorate of the Urban Environment (DUE) Food Service Plan 2014/2015 and to refer the plan to Council for final approval.

# **Background**

- 3. Local authorities are required by the Food Standards Agency (FSA) to produce and implement an annual Food Service Plan that sets out how the authority will deliver food law enforcement functions to ensure national priorities and standards are addressed and delivered locally.
- 4. The food service is located within the Planning and Environmental Health Division of the Directorate of the Urban Environment. From June 2014, the food service will be provided within the re-modelled Environmental Health & Trading Standards service by officers within the Food and Consumer Safety section, bringing together all officers who work to ensure food safety into one section.
- 5. The service consists of inspections of food businesses to ensure compliance with food safety and food standards legislation, investigation of complaints relating to food and premises, sampling of foods for microbiological and compositional requirements, the investigation of food borne disease as well as educational and promotional activities.
- 6. By ensuring the safety of food produced and consumed within the borough and encouraging healthy eating and reducing health inequalities, the delivery of the food enforcement service contributes to delivering the Council Plan priorities of health and well-being. The service helps maintain public confidence in the standards of our local food industry and provides practical support to businesses in difficult economic times, which helps to ensure fair competition and allow well run food businesses to flourish and contribute to the local economy.

- 7. Service plans are developed under the framework agreement produced by the Food Standards Agency and provide the basis on which local authorities are monitored and audited by the Agency. It is a requirement that food service plans are submitted to Members for approval to ensure local transparency and accountability
- 8. A summary of this year's service plan is appended to this report (Appendix 1). A full copy of the Food Service Plan is located in the Members' Room.
- 9. Regarding performance in 2013/2014, items to note are:
  - High levels of inspection of food premises in the borough have been maintained. 1221 food hygiene inspections and 173 food standards inspections were carried out during the year.
  - The proportion of food premises in the borough that are broadly compliant with food hygiene legislation is 87%, rising to 90% not including new premises not yet inspected. Statistics produced by the Food Standards Agency in November 2013 show Dudley to have the second highest proportion of broadly compliant food premises in the West Midlands and amongst the highest ranking for Metropolitan boroughs in the country. The national range for metropolitan boroughs is between 73% and 92%.
  - Over 40% of Dudley's food businesses now score the top hygiene rating
    of 5 and two thirds of all food premises in the borough are in the top two
    ratings bands 4 and 5. Dudley consumers can access the results of food
    hygiene inspections across the UK including Dudley in one visit via the
    Council's website to the national website <a href="www.foodratings.gov.uk">www.foodratings.gov.uk</a> and
    can download up to date information onto mobile phones.
  - During 2013-14 additional focus was given to assisting premises rated 1 and 2 to improve their ratings at next inspection by provision of additional tailored on site coaching for food business proprietors. This compliments the zero rated strategy which has provided additional support in previous years to the lowest achieving premises.
  - 389 food samples were purchased from food premises in the borough and submitted for microbiological or compositional analysis. This included 20 samples tested for lamb and chicken substitution, 3 of which were found to contain other species DNA which on follow up investigation were found to be low level non deliberate contamination within acceptable tolerances.
  - The council has a clearly laid down enforcement policy, which focuses on providing advice and guidance for businesses to secure compliance. However, where businesses consistently fail to comply with the law or present a severe threat to public health it is important that action is taken to protect consumers. During the year, 5 prosecutions were completed involving 3 takeaways, one cafe and a public house which failed to achieve minimum levels of food hygiene and safety. Fines totalled £56,000 with over £9,000 in costs being awarded to the local authority. All concluded prosecutions are published in the prosecution register on the Council's website.

# **Finance**

10. Financial implications from implementing the Food Service Plan are met from within existing budgets

# <u>Law</u>

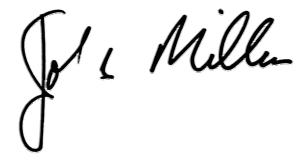
- 11. The Council's duties with respect to protecting consumer interests in relation to food safety and standards are set out under the Food Safety Act 1990.
- 12. Powers to enable the Agency to monitor and audit local authorities are contained in the Food Standards Act 1999.
- 13. Section 111 of the Local Government Act 1972 authorises the Council to do anything which is calculated to facilitate or is conducive or incidental to the discharge of any of its statutory functions.

# **Equality Impact**

- 14. This report does not conflict with the Council's policy on equality.
- 15. The Food Service Plan contributes towards reducing health inequalities for all residents in the borough by promoting healthy eating. In particular healthy eating is encouraged for children and young persons and also elderly people through the Dudley Food for Health Award. Many of the premises achieving the award are schools, nurseries and residential homes.

# Recommendation

16 It is recommended that Cabinet endorses the contents of the Food Service Plan of the Directorate of the Urban Environment 2014/2015 and recommends referral to full Council.



J. B. Millar - Director of the Urban Environment

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# **Background Papers**

17 Food Service Plan 2014-15



# **Directorate of the Urban Environment**

**Planning and Environmental Health Division** 

# Food Service Plan Summary 2014/2015

# <u>Food Law Enforcement Service Plan 2014 – 2015</u>

# **Summary**

# 1 Service Aims and Objectives

# **1.1 Aims**

- To improve and sustain the health of the local people in the borough by contributing to the reduction of the health inequalities gap via the Health Inequalities Strategy.
- To ensure that food and water available in the borough is safe to consume.
- To work to prevent avoidable illness and reduce the spread of communicable disease within the Borough.

# 1.2 Objectives

- To carry out a programme of routine inspection of food premises.
- To implement procedures to ensure compliance with the Food Standards Agency Framework Agreement.
- To ensure food offered or exposed for sale is fit for human consumption and to expedite the removal of hazardous/risk product from the food chain.
- To investigate service requests relating to food and the conditions of food premises and where appropriate prepare reports for prosecution.
- To raise awareness of the food hygiene and safety performance of food businesses with consumers through the Food Hygiene Rating Scheme.
- To investigate where appropriate cases of communicable disease, including the investigation of practices and processes identified as sources of infection at commercial premises.
- To produce and undertake a food sampling programme and to undertake reactive sampling as required in connection with outbreaks/service requests.
- To ensure that all food service work is carried out in accordance with relevant codes of practice and quality systems.
- To contribute to the work of the Obesity Strategy including encouraging food businesses to apply for and gain the Dudley Food for Health Award.
- To respond to requests for advice, and where appropriate liaise and advise businesses in accordance with the home authority principle and the Primary Authority scheme coordinated by the Better Regulation Delivery Office (previously known as LBRO).

The Environmental Health and Trading Standards Service directly supports and contributes to the importance of health and wellbeing within the Council Plan objectives by ensuring the provision of the following:

- Clean and safe food and water,
- A trading environment that is fair and equitable to the consumers and businesses of the Borough.

# 2. Service Delivery

The food service is located within the Planning and Environmental Health Division of the Directorate of the Urban Environment. In June 2014, the Environmental Health & Trading Standards Service is being re-modelled from three to two service areas and the food service will be delivered within the new Food and Consumer Safety service. The specialist food team of Environmental Health Officers (EHOs) will deliver both the food service including food standards (labelling, composition and food presentation) and trading standards officers will continue with food standards delivery into 2014-15. This will ensure a holistic approach to food enforcement across the borough and strengthen capacity for food standards work.

# 3. <u>Demands on the Food Service</u>

Dudley has 2,403 food premises within its area as of 1st April 2014. This is made up of

- 28 Manufacturers/Producers
- 37 Distributors
- 642 Retailers
- 540 Restaurants, Cafes, other Caterers
- 335 Pubs/Clubs
- 16 Hotels/Guest Houses
- 272 Takeaways
- 122 Schools/Colleges
- 250 Caring establishments
- 97 Mobile traders
- 64 Unrated (awaiting first inspection)

For Food Safety inspection purposes the ratio of premises in each score banding on 1<sup>st</sup> April 2013 as set out in The Food Standards Agency Statutory Code of Practice is as follows:

Category A (inspected at 6 month intervals)	7
Category B (inspected at 12 month intervals)	126
Category C (inspected at 18 month intervals)	612
Category D (inspected at 2 year intervals)	898
Category E (inspected at 3 year intervals)	665
Unrated premises	95

N.B. Category A are the higher risk premises and E the lowest risk.

There are 2 licensed abattoirs in the Borough.

There are 14 premises approved for the production of meat, fish or dairy products.

# 4. Review of Activity from Service Plan 2012/2013

- 99.5% (792) high and 63% (429) low risk food hygiene inspections achieved.
   Under achievement on low risk inspections was due to the allocation of 2 full time officers to a fatality investigation for 7 months of the year.
- 100% (18) programmed high and 50% (155) medium risk food standards inspections that were due were achieved against targets of 100% and 50% respectively.
- 430 new food premises registrations were dealt with during the year, including new businesses and existing businesses changing proprietors. The number of businesses on the register is now at the highest level ever recorded at just over 2,400. This continues a rising trend in new small food businesses such as home caterers, home bakers and mobile traders.
- 312 food samples were procured and examined for microbiological safety. All
  unsatisfactory samples received appropriate follow up.
- 77 food samples were procured and analysed to ensure correct labelling, description and compliance with compositional standards. This included 20 samples tested for lamb and chicken substitution, 3 of which were found to contain other species DNA which required follow up investigation and found to be non deliberate contamination.
- A small number of samples of spices were tested for irradiation levels as part of a regional project and all were satisfactory.
- Five prosecutions of food business proprietors were successfully concluded for poor food hygiene and safety standards. Fines issued by the courts totalled £56,000, including one fine of £27,500, with costs totalling over £9,000 awarded to the local authority.
- 192 food standards complaints were received. Many related to out of date food and quality issues.
- A total of 740 food service requests were actioned by the Food and Occupational Safety service (dealing with food safety and hygiene) during the year. Of this total figure, 82 related to food complaints, 207 related to food premises conditions and food hygiene practices and 451 were general requests for service and advice from both consumers and businesses.
- The number of infectious disease investigations for the year was 662, of which 445
  were cases of campylobacter; these were responded to by postal advice. The
  response time for the remaining cases is 24 hours with some diseases requiring
  immediate attention.
- The Dudley Food for Health Award, delivered in conjunction with the Office of Public Health, proactively encourages premises to provide healthy eating choices whilst ensuring compliance with food hygiene regulations. This work contributes to

meeting targets in the Health Inequalities Strategy and Obesity Strategy. **48** Awards were made during the year to catering premises, many of these to small high street businesses achieving the award for the first time

- The results of food hygiene inspections were published on the national food hygiene rating website every 3 to 4 weeks throughout the year, with a link to the Dudley ratings from the Council's website. 2040 ratings were published by March 2014, not including sensitive, exempt & excluded premises for which ratings are not published. Sensitive premises includes child minders; some very low risk premises are exempt and premises not providing food direct to the final consumer, such as manufacturers are not currently included in the national scheme.
- The proportion of food premises that are broadly compliant with food hygiene legislation was almost 87% at the year end, rising to 90% if new food premises awaiting inspection are not included (as new premises are rated as non compliant until inspected). This is the second highest in the West Midlands and amongst the highest for metropolitan authorities in the country.

# 5. Issues for consideration during the year 2014/2015

- A re-modelling of the Environmental Health and Trading Standards service from 3 to 2 service areas under two new Public Protection manager posts is due to take place from June 2014. This will result in a specialist food service team in the new Food and Consumer Safety Division. The food service team, consisting of Environmental Health Officers (EHO's) and Food Safety Officers, will take on responsibility for food standards enforcement as well as food hygiene and safety. This will require a project plan to be implemented to ensure the smooth transition of the food standards service from Trading Standards Officers to EHOs. There will be additional training and development needs for staff on the new food service team.
- Changes to the Food Standards Agency Code of Practice in April 2014 have been taken on board. There has been a reduction in the number of high risk inspections as a result of premises previously in the bottom range of Category C risk ratings being reduced to Category D premises. This has seen 373 previous Category C premises reduced to category D and has reduced the inspection programme in 2014-15 by 145 premises. However there has been a compensatory increase in Category D premises as a result which will see an increase in the low risk inspection programme in this and subsequent years. The decrease in high risk inspections also has to be balanced against the expected continuing increase in small food business numbers overall and the new requirement of the revised Code of Practice to re-visit all premises which are not broadly compliant.
- The transfer of public health functions from the NHS to local authorities from April 2013 has resulted in closer links with public health professionals. The food service already makes contributions in the areas of obesity prevention and healthy eating and has important contributions to make to targets in the Public Health Outcomes Framework. Ensuring that the work of the food service has a profile in the Joint Strategic Needs Assessment process is important. 3 staff have been trained as Healthy Living Champions as part of the Making Every Contact Count Programme aimed at increasing referrals and signposting to public health services during

routine enforcement work and this is to be rolled out to further staff during 2014-15.

- There has been an increase in some areas of reactive work including the number of food hygiene requests for service, largely due to an increased turnover in small food businesses and their need for advice and support, and an increase in reported food poisoning cases, particularly campylobacter cases, following the national trend in a rise in cases year on year. The number of small food businesses changing hands and requiring re-registration and inspection has steadily increased year on year due to the current economic climate. There has also been an increase in new home caterers, mobile food traders and home baking businesses. 430 new food registrations were received in 2013-14, raising the number of registered food businesses in the borough to just over 2,400 for the first time. This places an extra burden on the inspection programme in terms of additional inspections and providing extra support to new proprietors.
- The food service will be required to assist and advise businesses in order that
  they comply with the new Food Information Regulations. The regulations combine
  rules on general food and nutrition labelling into a single EU regulation.
  Transitional arrangements set out in the proposed new regulations mean that the
  bulk of the requirements will apply from late 2014, with nutrition labelling
  becoming mandatory in 2016.



# Meeting of the Cabinet - 3<sup>rd</sup> July, 2014

# Report of the Lead Officer for Health Scrutiny

# **Health Scrutiny Committee Review of Tobacco Control**

# **Purpose of Report**

1. To consider recommendations arising the Health Scrutiny Committee's review of tobacco control and other updates.

# Background

- 2. Smoking is a major problem for public services both nationally and locally. Within Dudley it is estimated to be the cause of over 480 deaths per year; and is the single biggest determinant of inequality in life expectancy across communities.
- 3. Members wanted to investigate how the prevalence of smoking in the borough might be tackled and shape practical recommendations for developing and strengthening the work of the Council and health improvement partners in the area of tobacco control.
- 4. The review panel was established in October 2013 comprising Councillors: Ridney; Harris; and Rogers specifically to:
  - evaluate effectiveness of partnership working in reducing overall prevalence and assess outcomes of local strategy
  - spotlight challenging areas and discuss possible solutions involving partner organisations
  - assess measures geared to minimise uptake of smoking amongst young people and tackle consumption of illicit products across areas of high smoking prevalence
  - evaluate the current level of involvement and contribution of key public employers to the promotion of in smoking cessation and prevention services for staff.
- 5. Two evidence sessions were subsequently held with field specialists and other contributors enabling members to gain a richer insight into tobacco control practice and priorities; with the aim of securing more incisive recommendations.

- 6. Contributors included representatives from; Trading Standards; Housing Management; Public Health and the Family Nursing Partnership. Members were particularly grateful to the young people from 'Kick-Ash' whose views on services needed were very useful.
- 7. On 27<sup>th</sup> March 2014 the Heath Scrutiny Committee considered a summary of the review panel's main findings and approved proposals to consolidate recommendations into a review action plan. The review report and corresponding action plan are attached at appendix 1 for approval.
- 8. The Overview and Scrutiny Management Board endorsed the report at its meeting on 29<sup>th</sup> April, 2014. It is proposed that the Cabinet endorse the action plan for referral to partner bodies with the particular aim of hardwiring improvements in corporate strategy; to maximise long term success. The Tobacco Strategy Reference Group will have a role in overseeing this.

# **Finance**

- 9. This report outlines findings to date on tobacco reduction in accord with the review panel's terms of reference and outlines further options for accelerating this reduction.
- 10. Implementation of at least some of the recommendations may have financial implications (e.g. training costs) for the Council and health improvement partners however it is not possible to quantify costs at this stage.
- 11. Changes to services provided by the authority arising from the review would require further explanation and financial implications scrutinised further; in the light of the Council's on-going budget programme.

#### Law

- 12. Section 111 of the Local Government Act 1972 authorises the Council to do anything which is calculated to facilitate or is conducive or incidental to the exercise of any of its functions.
- 13. The Health and Social Care Act 2012 places the scrutiny of health, care and well-being services by local authority members onto a statutory footing.

## **Equality Impact**

14. The work of the Health Scrutiny Committee can be seen as contributing to the equality agenda in the pursuit of improving health and wellbeing for all. This implies a challenge to ensure that services meet the needs of all sectors of the community to make this an even greater reality in Dudley.

# **Recommendation**

15. That the Cabinet endorse the Health Scrutiny Committee's recommendations and corresponding action plan at Appendix 1 for referral to external agents and partner organisations.



**Mohammed Farooq – Assistant Director Corporate Resources** 

#### LEAD OFFICER FOR HEALTH SCRUTINY

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Documents used in the preparation of this report:-

1. Terms of Reference and Annual Scrutiny Programme 2013-14. Health Scrutiny Committee July 16<sup>th</sup> 2013.

# **Dudley Health Scrutiny Committee**

### **Tobacco Control Review**

#### **Chair's Forward**

Smoking is a major problem for public services both nationally and locally. Within Dudley it is estimated to be the cause of over 480 deaths per year; and is the single biggest determinant of inequality in life expectancy in our communities.. Continued investment in reducing smoking prevalence and increasing cessation is crucial to realising ambitions to close the gap in health inequalities; envisaged in Dudley's Joint Health and Well Being Strategy.

As health scrutiny members we wanted to investigate how the prevalence of smoking in the borough might be tackled and shape practical recommendations for developing and strengthening the work of the Council and health improvement partners in the area of tobacco control.

A lot of strong views were expressed and resonating at the heart of this review was the call for more preventative work amongst younger people; and more community based tobacco control measures in areas of highest smoking prevalence. Whilst improving local knowledge about key community groups and smoking patterns, agencies should consider what incentives could be given to shift deep rooted behaviours in de-normalising tobacco use.

This report is particularly timely as it coincides with consultation on the latest version of Dudley's Tobacco Control strategy outlining new national and local priorities. We hope the task group will find our recommendations helpful and seek to implement them as the main change agent.

However, whilst strategy looks to empower local communities to change their smoking behaviour, the onus is on all of us to make policy a real success in achieving a society free from the harms of smoking for future generations.

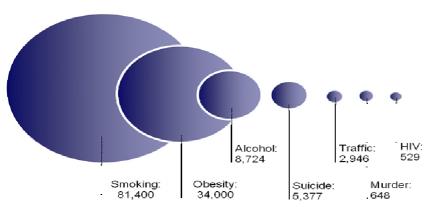
We are extremely grateful to Council and NHS professionals and experts in the field who gave us their time and insights into the work they do as witnesses at our evidence hearings; and to the potential service users such as young people whose views on the services needed were extremely useful.

**Clir Mrs Susan Ridney Chair Dudley Health Scrutiny Committee** 

#### 1. Introduction

Smoking remains the single greatest cause of preventable death in the UK. It kills more people each year than obesity, alcohol, road accidents and illegal drug use put together.

# Each year smoking causes the greatest number of preventable deaths



Reference.

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Over 80,000 people die from smoking related diseases every year in England (approximately **480+** in Dudley). Tobacco is unique. It is the only product that kills when it is used entirely as intended. There are no safe levels of consumption and this is where tobacco differs from alcohol and fast food.

Legislation and national action by the current and previous UK Government has gone some way to address the problem of tobacco use. Progress has been made over the last decade in reducing the prevalence of smoking in England from 28% to 22%, with a decline in smoking among 11–15 year olds from 11% to 6% between 1998-2007.

This fall is estimated to have delivered net annual revenue benefits of £1.7 billion, in addition to health improvements. The total cost of tobacco control measures in the UK is currently around £300 million per year. A one percentage point drop in the prevalence of smoking is estimated to produce a net revenue gain of around £240 million per year through NHS cost savings, increased tax revenue (due to extra years of working life), less workplace absenteeism and fewer payments of disability benefits.

Overall smoking rates in Dudley have come down from 22.5% in 2004 to 18.5% (based on the 2009 Dudley Health Survey). However, there remains higher smoking prevalence in our most deprived areas, Castle & Priory (24.5%) and Brierley Hill (26.4%).

Smoking is the single biggest cause of health inequalities and life expectancy differences we see in our communities. The more deprived you are, the more likely you are to smoke. Almost every social indicator of social deprivation, (e.g. income,

socio-economic status, education and housing tenure) independently predicts smoking behaviour.

People living in deprived areas in Dudley are more likely to take up smoking, and at a younger age. They are more likely to smoke heavily and are less likely to quit smoking, increasing the burden of smoking-related disease on the local economy.

It is estimated that there are 50,500 people that still smoke in Dudley, which costs our economy around £76.8 million per year based on output lost from early death (£23.5 million), loss of productivity from smoking breaks (£16.6 million), smoking related sick days (£14.3 million), NHS costs (£15.5 million), passive smoking (£4 million), smoking related fires (£2.9 million) and cost of cleaning smoking litter (£1 million).

Tobacco Control refers to a co-ordinated and comprehensive approach to reducing the prevalence of tobacco use. The comprehensive tobacco control agenda requires a structure that supports clear accountability and strategic decision-making as well as allowing for a wide range of partners with different fields of expertise and interests to engage at different levels across a wider geographical area. Dudley is a key member of the Black Country Tobacco Control Alliance and have benefitted from shared cross boundary working to address key challenges specifically around illicit and counterfeit tobacco.

The current Tobacco Control Strategy for Dudley – 'Creating A Smokefree Generation' was based on meeting Government 2010 targets and is undergoing a review and update to bring this programme of work into line with new national data and local priorities. Health Scrutiny can help shape local approaches to inform this process.

## Terms of reference

The review panel was established October 2013, following approval of the Committee's 2013/14 work plan specifically to:

- evaluate effectiveness of partnership working in reducing overall prevalence and assess outcomes of local strategy
- spotlight challenging areas and discuss possible solutions involving partner organisations
- assess measures geared to minimise uptake of smoking amongst young people and tackle consumption of illicit products across areas of high smoking prevalence
- evaluate the current level of involvement and contribution of key public employers to the promotion of smoking cessation and prevention services for staff.

Recommendations will be framed in a multi-agency action plan for the Overview and Scrutiny Management Board consideration in the spirit of embedding closer links with executive policy development; envisaged in the Authority's revised scrutiny model.

# 2. Summary and Recommendations

After receiving evidence from key witnesses and experts in the field (across two member led workshops) outlined in this report the Committee makes the following recommendations.

Smoking is a major problem for public health and public services both nationally and locally. Within Dudley it is estimated to be the cause of over 480 deaths; and has a strong bearing on inequalities of life expectancy.

Collaborative working has enabled a holistic approach to Tobacco Control; outcomes of partnership strategy clearly demonstrate the benefits and commitment to closer working between the Council, Public Health and NHS in addressing public health priorities. Smoke-free legislation has helped to protect people in public places from the health risks of second hand tobacco smoke and challenged the perception that smoking is a normal behaviour. However, there is a long way to go to denormalise tobacco use and achieve a society that is free from the harms of tobacco for future generations.

# **Recommendation One – Stop Smoking Services**

Identifying community groups with high smoking prevalence is important, particularly if tobacco control activity is to be targeted for best effect. The National Institute for Clinical Excellence concludes reducing smoking prevalence among people in routine and manual groups, some BME groups and disadvantaged communities will help reduce health inequalities more than any other public health measure. As such the panel recommends this measure is taken on board as part of the strategy development through challenging local targets, supporting targeted groups and monitoring progress over time.

The NHS stop-smoking service is successful but only reaches a small part of the smoking population. Access has reduced over the last 2 years particularly within GP services. Alternative community based access needs to be explored in the light of Dudley's increasingly diverse communities. As such the panel recommends that tobacco control activity takes place within community settings to increase accessibility and use. Scope, feasibility and cost benefits should also be explored in commissioning voluntary and community sector to deliver cessation services in maximising participation across all community groups.

The panel recognise different groups require different methods of engagement. Consulting BME communities can help shape improved and relevant interventions and services. Reaching these smokers often means delivering services in different ways, and so methods to best access more of these target groups should be explored.

Evidence indicates health care professionals can play a pivotal role in delivering cessation support and facilitate appropriate referrals across patient journeys. Barriers exist to health & social care workers being empowered to consistently deliver this support. More health professionals and front-line staff should receive

suitable training to have the confidence to administer this important public health role.

The Family Nursing Partnership (FNP) work intensively with young mothers-to-be aged 16-19 years old. Stop smoking support is available through motivational interviewing techniques and provision of smoking medications. Support continues into the postnatal period based on national evidence based cessation training. FNP assessment represents a systematic challenge on perception and attitudes towards smoking among young parents and new families; contributing to a shift in thinking of tobacco use being normal. However, the FNP lead stated in the workshop that they are currently not able to provide more intensive stop smoking support because the service is not staffed at full capacity levels. As such, the panel is keen that the FNP is commissioned to recommended capacity; with the particular aim of accelerating reduction of tobacco use across new families.

During the review, members were made aware of particularly high smoking prevalence among mental health service users. Clearly this adds to their health inequalities. However members did not have occasion to assess access to support services across in-patient and primary care settings. Particular focus on support for mental health service users should be explored as a potentially significant health improvement issue.

#### The Committee recommends that:

- tobacco control interventions should be closely integrated with community health services, community based and shaped around Dudley's range of community groups through specific engagement on: what would best help them to quit; what support areas are important to them; effective communication to educate smokers on the harmful effects of smoking.
- Council and Public Health explore the scope and feasibility of a distinct intervention programme for mental health service users helping them to quit smoking to reduce contribution of on-going health inequalities.
- Public Health promote tobacco control and cessation support across community champion's from particular groups that have been identified as high risk e.g. people in routine and manual groups, some BME groups and disadvantaged communities.
- Dudley CCG commissions Family Nursing Partnership to recommended capacity with the particular aim of accelerating reduction of tobacco use across new families. The service should encourage a focus on communities identified as high-risk.

# Recommendation 2 - Young People-Tobacco Education

Delivering a consistently strong message across younger people is imperative in creating a society free from the harms of smoking for future generations. Different and more creative engagement methods should be used to better identify with young people such as special events co-ordinated through the Kick–Ash programme. Updating the local strategy is an opportunity to strengthen how tobacco control is delivered across younger people both inside and outside school settings. Members are particularly keen to see the Kick-Ash programme being extended

across the school network targeting a younger age group as a first step in creating a significant shift in social attitudes towards smoking among young people. Research shows that the best way to stop children from smoking is to get those around them, particularly their parents to stop.

The National Tobacco Control Strategy states "the merits of establishing smoke free areas for all children's play areas" will be considered. More work is required to further denormalise tobacco use, for example by having smoke-free children's play areas to promote smoke free awareness. As such a voluntary smoke-free code for children's play areas is encouraged to empower local communities themselves to change their smoking behaviour.

#### The Committee recommends that:

- Council and Public Health review how tobacco control education is delivered in schools and consult with the Youth Parliament on the development of an improved programme. The Kick-Ash scheme should be central to future plans in embedding the best, evidence-based methods of providing tobacco control education to young people with a focus.
- Council should explore implementation of a voluntary smokefree code/policy across outdoor play areas in the spirit of other Council trailblazers empowering communities themselves to change their smoking behaviour.

# Recommendation 3 – Leadership, Partnership and Communication

Local authorities now have a leading public health role. Raising the profile of tobacco control should be encouraged within the local authority by appointing a lead member to champion the issue; secure council-wide support; raise awareness among partners and in the community; and to keep tobacco control at the forefront of the health and wellbeing agenda.

Given the integration of public health, it is easier for Council services to navigate tobacco control and make appropriate referrals. It follows that there is potential for other Council services to contribute to the tobacco control agenda through contact with wider communities and socially isolated groups. These services might include Dudley Council Plus, front line staff within libraries, leisure services, Community Care and Housing Management Services etc. The Panel is keen to incorporate interventions and referrals to stop smoking support across these services to maximise impact of tobacco control measures.

Tobacco is expensive and concerns remain about increased demand elasticity for illicit and counterfeit products, particularly among younger people in the light of tax levies and broader economic challenges. Housing Managers and Trading Standards should remain vigilant across high prevalence areas and target so called 'fag houses' to accelerate smoking reduction. Members suggested using Housing Home Checks to feed intelligence led enforcement.

There is a worrying grey area when it comes to e-cigarettes that needs to be addressed. Members are concerned that the growing popularity of e-cigarettes could undermine years of anti-smoking efforts, with particular concerns about promotion to

children and non-smokers. There are no age restrictions in statute affecting the sale of e-cigarettes. Dudley's Pharmaceutical Needs Assessment should be sensitive to these concerns and to restrict sales across affiliated outlets to over 16s. This could be extended across the commercial sector by canvassing organisations to pledge an action under the 'Smoke Free Generation' programme.

#### The Committee recommends that:

- Public Health, Trading Standards and Housing Services review areas where enforcement and educational activity can be combined. (e.g, when carrying out compliance duties, officers identify an opportunity to refer, educate or advise about accessing support services for smoking).
- Training to be provided for frontline staff undertaking statutory / enforcement duty (ideally smoking advisor level 1) enabling a consistent tobacco control message and systematic cessation support across all community groups.
- A local champion for Dudley is identified to raise the profile of tobacco control across partnerships with a seat on the Tobacco Steering Group.
- Council explores how Adult Social Care, Libraries, Customer services, Leisure services and Housing Services, particularly through routine Home Checks, can assist with the promotion of smoking cessation. We recommend at least level 1 advisor training empowering staff to make referrals.
- Council explores how routine Housing Services Home Checks can be developed to accelerate the reduction of counterfeit and illicit sales.
- The PNA should be developed to exclude sales of e-cigarettes to under 16s across affiliated retail outlets. This should be followed-up by a campaign for organisations to pledge an action under the 'Smoke Free Generation' programme.
- Public Health and Trading Standards develop clear communication channels for Council members and the public to whistle blow underage sales tobacco and counterfeit/illicit trade; in the spirit of local intelligence-led enforcement.

## Conclusion

Smoking is a significant determinant of inequality in life expectancy. Continued investment in reducing smoking prevalence and increasing cessation will be key to realising ambitions to close the gap in health inequalities; envisaged in local Joint Health and Well Being Strategy.

A lot of strong views were expressed and resonating at the heart of this review was the call for more preventative work targeting younger people; along with greater controls and support across communities experiencing highest smoking prevalence. Whilst improving local knowledge about key community groups and smoking prevalence, agencies should consider what incentives could be given to shift behaviours and challenge current perceptions and thinking of tobacco use in communities being normal.

Overall, anti-smoking policies are seen as cost-effective health interventions which deliver revenue benefits to public finances as well as wider social benefits. Scaling back investment in tobacco control would more than likely result in net revenue losses rather than gains to increasingly constrained budgets.

Recommendation	Action	Lead/liaison with	Timescale
1.0 Stop Smoking Serv	ice		
1.1	Engage with key community groups to establish what will best help them to quit; and best way to communicate dangers of smoking and benefits of quitting. Also engage with community and primary care to identify training needs to accelerate quit rates amongst key groups. Institute community Champions network from engagement with key groups to ensure the effective development of SSS services.	Public Health (PH) Dudley Stop Smoking Service (SSS) in collaboration with Dudley Clinical Commissioning Group (CCG) and DGHFT Community Services.	Sept 2015
1.2,1.3	Dudley SSS target provision for: MH groups; Routine/manual workers; key BME groups; and most disadvantaged communities evidenced through existing data monitoring	PH SSS working with DWMHPT, Key Voluntary Community Sector agencies, and Environmental Health - DUE.	March - Sept 2015
1.4	Family Nursing Partnership (FNP) commissioned to recommended capacity with the particular aim of accelerating reduction of tobacco use across new families	CCG/NHS England-FNP commissioner (Public Health will be the commissioner of FNP from 2016)	Jan 2015
2.0 Young People - Tol	pacco Education		
2.1	Deliver a multifaceted local programme that supports smoke-free communities, social norms, targets younger children and family/parents. Extend Kick-Ash creative advocacy approach across early years provision. Consult young people representative groups on development of programme including Youth Parliament.	PH SSS commission programme in conjunction with Children Services Education leads and Children Centres.	Sep 2014
2.2	Implementation of a voluntary smoke-free code/policy specifically for outdoor play areas	Law and Governance - Corporate Resources	Sept 2014
	rship and Communication	T-11 - 11 - 1 - 11 - 1 - 11 - 11 - 11 -	T.,
3.1,3.2,3.4,3.5	Training for identified/appropriate front line staff to be provided by PH across Council Services to promote SSS and referral ensuring consistent message. Counterfeit/illicit tobacco surveillance embedded in routine home checks. Formalised reporting mechanism between Housing and Trading Standards (TS) to support targeted enforcement agenda particularly across high	PH co-ordinate across Directorates through Corporate Board/ADs Group.	Mar 2015 onwards

	density social housing.		
3.3	Appoint an elected member, who would not be affected by any aspect of tobacco control to champion work for effective stewardship of strategy; and motivate leaders to support and embed improvements for long-term success.	PH SSS in consultation with Corporate Resources	Sep 2014
3.6	Hardwire concession in HWWB/PNA strategy ahead of EU Directive restrict access of tobacco products and E-cigarettes to young people U 18. Implementation of 'pledge an action' campaign encompassing local SME's with supporting communications plan	PH SSS lead out in consultation with HWBB/Pharmacy Leads/Chamber of Commerce/Council Marcomms.	Mar 2015
3.7	TS work with Marcomms to develop and promote a distinct whistle-blow process enabling members and the public to conveniently report cases for further investigation.	TS – DUE	Sept 2014



# Meeting of the Cabinet - 3<sup>rd</sup> July, 2014

# <u>Appointment of Council Representatives to Outside Organisations</u>

# Report of the Director of Corporate Resources

# **Purpose of Report**

1. To consider the appointment of Council representatives to outside organisations for the 2014/15 municipal year.

# **Background**

- 2. In accordance with the scheme of delegation contained in the Council's Constitution, the Cabinet is requested to determine the appointment of representatives to serve on outside organisations.
- 3. The Council nominates Members or representatives to serve on a considerable number of outside bodies, but some of these may not still be active. An exercise is currently being undertaken, therefore, to confirm to which particular bodies appointments or nominations remain necessary to be made and it is proposed that, when this is ascertained, the Director of Corporate Resources, in consultation with the Leader and Opposition Group Leaders, where appropriate, be authorised to make the appointments or nominations. There may be bodies to which immediate appointments need to be made and it is proposed, therefore, that for these the Director of Corporate resources, in consultation with the Leader or Opposition Group Leader(s), as appropriate, be authorised to act.
- 4. The Council has been asked to nominate a Member to serve on the West Midlands Strategic Migration Partnership Board. The governance arrangements for the Board are currently being developed but will consist of a Member-led Partnership Board and an officer-led Steering Group. The Board is being administered by Wolverhampton City Council and the Leader of City Council has asked Dudley to nominate a Member to serve.
- Strategic Migration Partnerships are local authority-led partnerships which provide structures and forums of engagement for effectively dealing with migration at a local, regional and national level. The West Midlands Partnership provides strategic leadership for dealing with migration issues. The West Midlands Board will meet twice a year and will be the key regional forum to consider key migration issues, including regional strategic coordination, leadership and oversight of Asylum Dispersal, Refugee Integration and Migrant Support.

# **Finance**

6. Budget provision is made within the overall Council budget to cover the costs of appointing Council representatives to outside organisations.

# <u>Law</u>

7. The statutory provisions relating to the above matter are contained in Section 111 of the Local Government Act, 1972, Sections 15-18 of the Local Government and Housing Act, 1989 and the relevant provisions of the Local Government Act, 2000.

# **Equality Impact**

8. The proposals in this report accord with the policy of the Council in relation to equality and diversity. A number of the outside organisations involve/deal with children and young people and so decisions made will have a direct impact on them.

# **Recommendations**

- 9 That the Director of Corporate Resources, in consultation with the Leader of the Council and the Opposition Group Leaders, as appropriate, be given delegated authority to determine the appointment of representatives to serve on the outside organisations.
- 10. That the Director of Corporate Resources, in consultation with the Leader, be authorised to make an appointment of a Member to serve on the Board of the West Midlands Strategic Migration Partnership.



DIRECTOR OF CORPORATE RESOURCES

## **Background Papers**

Schedule of appointments to Outside Bodies.

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