

Overview and Scrutiny Management Board

Wednesday, 11th June, 2014 at 6.00pm in Committee Room 2 at the Council House, Priory Road, Dudley

Agenda - Public Session

(Meeting open to the public and press)

- 1. To elect the Chair for the 2014/15 municipal year.
- 2. To elect the Vice-Chair for the 2014/15 municipal year.
- 3. Apologies for absence.
- 4. To report on the appointment of any substitute members for this meeting.
- 5. To receive any declarations of interest under the Members' Code of Conduct.
- 6. To confirm and sign the minutes of the meeting held on 29th April, 2014 as a correct record.
- 7. Annual Scrutiny Programme 2014/15.
- 8. Membership of the Children's Services Scrutiny Committee.
- 9. To consider any questions from Members to the Chair where two clear days notice has been given to the Director of Corporate Resources (Council Procedure Rule 11.8).

Director of Corporate Resources

Dated: 3rd June, 2014

Distribution:

Councillors Blood, Cooper, Elcock, A Finch, Hale, Hanif, James, L Jones, Mottram, K Turner and Tyler

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OVERVIEW AND SCRUTINY MANAGEMENT BOARD

Tuesday 29th April, 2014 at 6.00 p.m. in Committee Room 3 at the Council House, Priory Road, Dudley

PRESENT:

Councillor Ridney (Chair)
Councillor Tyler (Vice-Chair)
Councillors A Ahmed, Blood, Boleyn, Caunt, Hale, Islam, James, Kettle and Marrey.

OFFICERS:

R Sims, Assistant Director (Housing Strategy and Private Sector - Lead Officer to the Board), P Tart (Director of Corporate Resources) and S Griffiths (Democratic Services Manager - Directorate of Corporate Resources)

23 <u>DECLARATIONS OF INTEREST</u>

Councillor Ridney declared a non-pecuniary interest in Agenda Item No. 8 (Membership of the Children's Services Scrutiny Committee) in view of her husband being a co-opted member of that Scrutiny Committee.

24 MINUTES

RESOLVED

- (1) That the minutes of the meeting held on 26th February, 2014, be approved as a correct record and signed.
- (2) That a verbal progress report on the situation concerning New Bradley Hall be given to the Board in six months time.

25 REVIEW OF COMMUNITY FORUMS

The Board considered a report of the Director of Corporate Resources on the findings of a review of the operation of the Council's Community Forums and associated proposals.

The report concluded that the Community Forums had generally improved the opportunities for engagement between the Council and communities, through locally elected ward members.

It was acknowledged that some Community Forum meetings had been more successful than others and that good practice needed to be shared. A longer-term evaluation of Community Forums would need to be undertaken in the wider context of the developing vision of Dudley MBC as a Community Council and in the context of budget reductions, transformation of services, changing community expectations and broader work on community engagement. The identification of priorities and an improvement agenda for each individual Community Forum will help in measuring the success of the Forums in the future.

The Board considered the proposals set out in the report and commented as follows:

- That the venues used for meetings be reviewed to remove those which have been less successful and look more widely at venues which might attract a broader attendance (subject to cost). Officers were also asked to reconsider assistance to people with hearing difficulties as microphone systems/hearing loops were no longer provided.
- That the current Community Forum boundaries be maintained, subject to ongoing review, along with the frequency of meetings (five times a year) and times (6.30pm to 8.30 pm).
- That improvements be made to the Community Forum web page to provide an inbox for topic suggestions and that officers ensure that improved publicity is displayed at the meeting venues.
- That the successful online 'Facebook' Forum, undertaken at the start of each round of Community Forums, be continued. Officers were asked to consider a mechanism for feeding issues raised online into the agenda for meetings of the relevant Community Forum.
- That the use of Twitter be encouraged at Community Forum meetings.
- That meeting agendas feature a specific topic to be advertised in advance alongside the existing open agenda items. Members indicated that a notice period would be required for suggested topics and the Chairs might wish to invite suggestions for future discussion topics at the end of each Forum meeting.
- That the pilot participatory techniques initially undertaken at the Amblecote, Cradley and Wollescote, Lye and Stourbridge North be noted.
- That the principle of better managing the relationship with other statutory organisations inputting into Community Forum meetings be accepted in principle to avoid duplication and that options for occasional joint meetings be explored where the local community wishes (eg: with Police and Communities Together (PACT) meetings). Reference was also made to the reorganisation of PACT meetings and various local issues concerning the operation of these meetings across the Borough.

- That officer attendance be kept to a minimum but the need for additional specialist officer attendance be accepted where a particular item is on the agenda. Members expressed the view that officers attending should be able to answer queries at the meeting and that, in particular, proper levels of professional advice/support should be available to Members in considering grant applications.
- That meeting paperwork and action notes be less formal than at present.
- That ongoing training and support continue to be provided to lead and other officers and Forum Chairs/Vice-Chairs, as appropriate. Reference was made to the process for advising Chairs/Vice-Chairs on the outcomes/responses to items raised at the Forum meetings.
- That Chairs and lead officers establish priorities and an improvement agenda for individual forums at the start of the municipal year.
- That grant application forms and funding guidelines needed to be amended further. Members raised various issues concerning the Community Forum grants process, including:
 - the need for all necessary documents and financial information to be submitted and verified:
 - o all information should be circulated to Members (by e-mail);
 - clear deadlines should be set for the submission of grant application forms (at least 14 days before the Forum meeting) with sufficient flexibility in cases of urgency;
 - Applications to the Forums should be considered as a 'last' rather than 'first' resort and community organisations/groups should be signposted to other funding streams with guidance from Dudley Council for Voluntary Services where possible;
 - Applications made to all 10 Community Forums should be considered on a proportional basis taking account of the number of wards in each area. It was recognised that that some degree of uniformity was needed in making recommendations to each Forum;
 - Further consideration should be given to the policy of allocating Community Forum funding to support mainstream Council Directorate activity:
 - Further consideration be given to the implications of the guidelines relating to applications from 'parent' organisations, with an acknowledgement that all Community Forums have the discretion to consider each and every application on its merits;
 - Some concerns were recorded about different approaches taken by Community Forums, whilst recognising that the corporate guidelines should not restrict local flexibility.

Subject to the above points, where further consideration was required, the Board accepted the report. Officers would implement any necessary changes to administrative processes and recommendations would be made to the annual meeting of the Council concerning the establishment of the Community Forums for the 2014/15 municipal year. In view of the detailed issues raised concerning Community Forum grants, it was suggested that a dedicated meeting of Chairs/Vice-Chairs and Lead Officers be arranged in June to discuss the way forward.

RESOLVED

- (1) That the proposals set out in the report, and as referred to above, be approved and that recommendations concerning the establishment of Community Forums for 2014/15 be submitted to the annual meeting of the Council on 5th June, 2014 as appropriate.
- (2) That a dedicated meeting of the Community Forum Chairs/Vice-Chairs and Lead Officers be arranged in June, 2014 to discuss the way forward concerning Community Forum grants taking account of the various detailed issues identified by the Board.

26 HEALTH SCRUTINY COMMITTEE REVIEW OF TOBACCO CONTROL

A report of the Lead Officer to the Health Scrutiny Committee was submitted on key findings, observations and draft recommendations arising from the tobacco control review.

In endorsing the report, the Board commented on the illicit tobacco trade and ongoing research in relation to e-cigarettes. An action plan had been produced based on the recommendations contained in the Appendix to the report submitted.

RESOLVED

- (1) That the report of the Health Scrutiny Committee be noted.
- (2) That the Committee's recommendations and corresponding action plan be endorsed and referred to the Cabinet and appropriate external agencies.

27 <u>DEVELOPMENT OF THE ANNUAL SCRUTINY PROGRAMME 2014/15</u>

The Board considered a report of the Lead Officer and the Director of Corporate Resources on the development of the Annual Scrutiny Programme for 2014/15.

The Board gave initial consideration to items to be rolled-forward from the 2013/14 programme and details of a number of suggested topic areas for potential inclusion in the Programme for 2014/15.

Further views would be sought and a report would be submitted to the next meeting of the Board. The proposed scrutiny topics would be reported to the first cycle of Scrutiny Committee meetings in the new municipal year to be followed by appropriate development sessions to support Members appointed to each Scrutiny Committee in 2014/15.

The Council's overview and scrutiny arrangements would continue to be the subject of an annual review process.

RESOLVED

That the preliminary consideration of items for inclusion in the Annual Scrutiny Programme for 2014/15 be noted and that a further report be submitted to the next meeting of the Board.

28 <u>MEMBERSHIP OF THE CHILDREN'S SERVICES SCRUTINY COMMITTEE</u>

Further to Minute No. 20 of the meeting of the Board held on 26th February, 2014, consideration was given to the composition and membership of the Children's Services Scrutiny Committee. Particular reference was made to the appointment of co-opted members and the need to reflect the wider remit of the Scrutiny Committee in any future arrangements.

Reference was made to the existing provisions in the Council's Constitution and the statutory regulations still in force concerning the appointment of coopted members for education issues.

RESOLVED

- (1) That a further report on a review of the composition and membership of the Children's Services Scrutiny Committee be submitted to the next meeting of the Board.
- That pending consideration of the report referred to in (1) above, the existing co-opted members appointed to the Children's Services Scrutiny Committee remain unchanged and that an appropriate recommendation be submitted to the annual meeting of the Council on 5th June, 2014.

The meeting ended at 7.45 p.m.

CHAIR



Overview and Scrutiny Management Board - 11th June, 2014

Joint Report of the Lead Officer and the Director of Corporate Resources

Annual Scrutiny Programme 2014/15

Purpose of Report

1. To approve the Annual Scrutiny Programme 2014/15.

Background

- 2. On 29th April, 2014, the Board considered the development of the draft Annual Scrutiny Programme for the 2014/15 municipal year. Consideration was given to any items to be rolled-forward from the 2013/14 programme and details of a number of suggested topic areas for potential inclusion in the Programme for 2014/15. The draft plan has been developed following consultation with Directorates and Members. Topics have been identified taking account of key corporate challenges and priorities in the business planning process.
- 3. The draft Annual Scrutiny Plan is set out in the Appendix and it is recommended that this be endorsed to form the basis of work by Scrutiny Committees during the 2014/15 municipal year.
- 4. Arising from the consultation, a Member has identified a further potential scrutiny item for consideration. This relates to services provided by the Council that are shared between Directorates (eg: Print Services, Public Relations, Human Resources, etc). The scrutiny would involve consideration of the corporate use of shared services of this nature. Subject to the approval of the Board, it is recommended that this topic be included in the work programme of the Corporate Performance Management, Efficiency and Effectiveness Scrutiny Committee. The Lead Officer for that Committee, in consultation with the Chair of the Scrutiny Committee, will develop the scope of the review for consideration later in the municipal year.
- 5. In addition to items in the Annual Scrutiny Programme, the Corporate Performance Management, Efficiency and Effectiveness Scrutiny Committee has an ongoing function to review the quarterly performance management report. The Health Scrutiny Committee deals with a wide range of issues, including statutory health scrutiny items. In the draft plan reported to the Board on 29th April, there was an item relating to the Dudley Physical Activity and Sport Strategy. In view of the workload of the Health Scrutiny Committee, a view was expressed that this item should not form part of the initial Annual Scrutiny Plan, however, this could be reviewed at some future point.

- 6. As previously agreed, requests for the referral of any further specific items for scrutiny will be channelled through the Overview and Scrutiny Management Board. The Board will then decide whether to undertake the scrutiny review itself or refer the matter to a specific Scrutiny Committee.
- 7. Last year, informal development sessions were held for Members of each Scrutiny Committee and Officers immediately following the first meeting of each of the Scrutiny Committees in June/July. This allowed a discussion on the scope of the topics to be scrutinised; the process of gathering information (including the 'witnesses' to be invited to attend) and the timescales for carrying out the reviews. This approach will be continued for 2014/15.
- 8. In 2014/15, Scrutiny Committees will also focus on the detailed scrutiny of individual Directorate budget proposals whilst retaining some flexibility for crosscutting issues. Following the programmed cycle of Scrutiny Committees in November, the Overview and Scrutiny Management Board will meet to scrutinise the overall budget proposals on a strategic basis. A meeting of the Board has been scheduled for this purpose on 25th November, 2014 (time to be determined).
- 9. The Council's overview and scrutiny arrangements will continue to be the subject of an annual review process. Any relevant issues will be reported to the Overview and Scrutiny Management Board during the municipal year.

Finance

10. The costs of operating the revised scrutiny arrangements will be contained within existing budgetary allocations.

Law

11. Scrutiny Committees are established in accordance with the provisions of the Local Government Act 1972 and the requirements of the Council's Constitution, which was adopted under the Local Government Act 2000, subsequent legislation and associated Regulations and Guidance.

12. Scrutiny powers relating to health are included in the Health and Social Care Acts 2001 and 2012 and associated Regulations and statutory guidance. The Police and Justice Act 2006 gives the Council powers to scrutinise the work of the Crime and Disorder Reduction Partnership and the Local Government and Public Involvement in Health Act 2007 enables local authorities to scrutinise other partners. Much of this legislation has now been consolidated in the Localism Act 2011.

Equality Impact

13. Provision exists within the recommended scrutiny arrangements for overview and scrutiny to be undertaken of the Council's policies on equality and diversity.

Recommendations

14. That subject to the addition of the item referred to in paragraph 4 above, the Annual Scrutiny Programme for 2014/15, as set out in the Appendix, be approved and adopted.

Philip Tart

Director of Corporate Resources

Ron Sims Lead Officer

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List of Background Papers

Reports and minutes of the Overview and Scrutiny Management Board dated 29th April, 2014

Appendix

Annual Scrutiny Programme 2014/15

Scrutiny Committee	Areas for Scrutiny
Corporate Performance Management, Effectiveness and Efficiency Scrutiny Committee	The Work and Priorities of the West Midlands Police and Crime Commissioner
Adult, Community and Housing Services Scrutiny Committee	 Housing Futures Board Dudley MBC's readiness to implement the Care Bill in April 2015
Children's Services Scrutiny Committee	 Childhood Neglect Early Help Offer Special Educational Needs Reforms
Urban Environment Scrutiny Committee	 Economic Development (including inward investment) Environmental Management, Commercial Services
Health Scrutiny Committee	Elements of Patient Experience in Acute Care

Corporate Performance Management, Efficiency & Effectiveness Scrutiny Committee		
Portfolio	Cabinet Member for Community Safety	
Area for Scrutiny	The work and priorities of the West Midlands Police and Crime Commissioner	
Link to Council Plan	Links directly to the Community Safety priorities of the Council	
Context	With the election of the West Midlands Police and Crime Commissioner, the overall responsibility for policing and the allocation of resources for commissioning of local community safety actions have been held by Bob Jones as the PCC. He has indicated that he would wish to attend local authority scrutiny committees to outline the work and priorities of the office and the links to local community safety issues within the Borough.	
Rationale	The Safe and Sound Partnership has been a long established body that brings local agencies together to help reduce crime and the fear of crime. Dudley Borough is currently the safest area in the West Midlands. The Office of the PCC is now responsible for the region policing plan and its commissioning framework. This will have an impact on the community safety arrangements in the Borough and is therefore an issue that the Committee would wish to scrutinise to assess the effectiveness of existing arrangements and any proposals for the future which will impact on local residents	
What are we asking from the Scrutiny Committee?	To review the priorities of the PCC in helping to reduce crime and the fear of crime within the Borough.	

	DACHS Scrutiny Committee	
Portfolio	Cabinet Member for Housing & Community Safety	
Area for Scrutiny	Housing Futures board	
Link to Council Plan	Local priority 6, cleaner, greener and environmentally friendly Local priority 2, regeneration, skills and employment	
Context	Affordability dominates the housing market:-	
	an increasing proportion of disposable income being consumed by housing costs,	
	difficulties for younger people to access the housing ladder,	
	An increasing 'older' population,	
	 continued and growing demand for social housing in the context of the Right to Buy and replacement agenda, 	
	mismatch in terms of supply and demand exacerbated by the consequences of Welfare Reform.	
Rationale	DACHS has established a Housing Futures Board Chaired by the Cabinet Member for Housing & Community Safety. The Shadow Cabinet Member also sits on the Board. Within the above context, the remit of the Board is "to ensure that the existing housing provision and any new housing meets the needs and aspirations of local people". This in turn is intended to promote "social, economic and community regeneration of the Borough".	
What are we asking from the Scrutiny Committee?	 Sustainability of existing Council Housing provision. Provision of Housing to meet future housing needs. 	

Adult Social Care and Housing Scrutiny Committee			
Portfolio	Cabinet Member for Adult Social Care		
Area for Scrutiny	Dudley MBC's readiness to implement the Care Bill in April 2015		
	Council Plan Priority no. 4		
Link to Council Plan	Ensure people live their lives with dignity and respect, a borough where the elderly and vulnerable have fair access to services which supports independence and quality of life.		
	Our objectives for the future will be to: • Enable and embed personalised community based support. • Develop sustainable and high quality services which delivery value for money for local people. • Involve and engage people in a meaningful and timely way.		

Context

The Care Bill, if enacted, will be introduced from April 2015. The Bill modernises and simplifies the legal framework for social care and introduces some far-reaching changes. This includes responding to the Dilnot Commission on social care funding – resulting in the introduction of a £72,000 care cap.

Although still a Bill and subject to further change, the adult social care and scrutiny committee has an opportunity to consider the Council's state of readiness against the clauses that are most pertinent to the authority.

Key new statutory duties are including in the legislation:

Prevention – the Bill reflects the shift towards prevention. Local authorities will have a legal duty to prevent, delay and reduce the need for care. This is at the heart of Dudley's proposals for the Better Care Fund.

Integration – the Bill focuses on the integration agenda. Local authorities will have a duty to carry out care and support functions with the aim of integrating services. This duty applies in particular to 'health-related' services, but this is described in the broadest sense – e.g. housing is given as an example of a health-related service.

Information and Advice – the Bill gives local authorities a duty to promote information and advice in relation to care and support regardless of eligibility. There are key links to the prevention agenda, with good information and advice helping some individuals to be self-supporting and access support within their own community. Information and advice will need to be proportionate to need and fully accessible

Eligibility – Currently, each local authority sets its own eligibility threshold based on guidance. This has meant that the amount and type of care can vary depending upon where an individual lives. The Care Bill will introduce a national minimum eligibility threshold. The current understanding is that the threshold is expected to be set at substantial.

Assessments – Councils' responsibilities in terms of assessing for care and support needs will change – with more emphasis being placed on helping people to explore their options and avoid the need for care where possible. Assessments will look at what support might be available from family and in the community to prevent or delay the individual's wellbeing deteriorating. Once assessed, people will need regular reviews to identify any changes to their care needs and to expenditure that counts towards the care cap.

Care and support funding reform – the Bill will introduce a cap on eligible care costs – to be introduced from April 2016. The cap will be £72,000 (for people of state age). Once the cap is reached, the local authority will be eligible to fund additional costs. The £72,000 is the total amount regardless of whether the individual is solely paying for the costs themselves or whether payment is split between them and their local authority.

Rationale

INTRODUCTION AND BACKGROUND:

The aim of the Care Bill is to modernise and simplify the legal framework for social care. The Bill is the Government's legal response to the recommendations made by the Dilnot Commission on social care funding and the Law Commission in to Adult Social Care which examined how a social care system could be sustained given increased demand.

The Bill builds on the Draft Care and Support Bill that was published for consultation in 2012, and the White Paper 'Caring for our future: reforming care and support'.

The Bill is split in to three distinct parts:

- Reform of care and support;
- Response to the Francis Inquiry on failings at Mid Staffordshire Hospital; and
- Health Education England and the Health Research Authority.

Changes brought about by the Bill, if enacted, are expected to take place from April 2015.

What are we asking from the Scrutiny Committee?

To consider the key clauses contained within the Care Bill mean and scrutinise both the financial and planning implications for the Council.

To identify areas for further work and prioritisation; specifically the impacts of:

- Potential increase in demand more people with eligible care needs may contact local authorities;
- Financial impact of the cap on eligible care costs
- The impact of a new national minimum eligibility standard
- Impact on current systems financial systems will need to be able to support the changes being introduced; and
- Information and advice —the information and advice we provide will need to be fit for purpose and able to contribute towards prevention and delaying the need for care and support

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Children's Services Scrutiny Committee		
Portfolio	Cabinet Member for Children's Services	
Area for Scrutiny	Childhood neglect	
Link to Council Plan	Young People Health and Wellbeing Caring for the Elderly and Vulnerable	
Context	Over 50% of children on a Child Protection plan and a similar number of looked after children are supported due to neglect occurring within their birth family. The long term effects of neglect are well known in relation to poor outcomes for children and it is critical that professionals have the right tools to assess and intervene appropriately and that the Directorate has a range of family support services to address this issue.	
Rationale	This is an area of work which is targeted on very vulnerable children and is a central core of our safeguarding to address the needs of vulnerable children and to keep them safe. It requires a partnership approach and it is also an area of work which needs to be addressed from a broader perspective concerning issues relating to child poverty and economic well being.	
What are we asking from the Scrutiny Committee?	To understand and review the data relating to the incidents of neglect and child poverty within the Borough and to identify cross cutting themes and recommendations as to how this can be tackled in the future.	

Children's Services Scrutiny Committee		
Portfolio	Cabinet Member for Children's Services	
Area for Scrutiny	Early Help Offer	
Link to Council Plan	Young people Health and Wellbeing People being served better	
Context	The development of early support services will ensure that children and families have the right support at the right time. The overall ambition is to reduce reliance on more intervention services and enable children to achieve permanency and stability within their care arrangements. It will also in the longer term have the effect of cash avoidance and reduce budget pressures on high cost services.	
Rationale	In 2013/14 the Children's Services Scrutiny Committee undertook a specific piece of work around the redesign of children's centres. The restructuring will be implemented from September 2014 and will be the core of our early support services working with partners to develop and deliver an early help offer 0-18. Scrutiny of this area of work will build on the involvement of Scrutiny Committee in the children's centres developments and provide a critical view of how well the children's centres are delivering within this context.	
What are we asking from the Scrutiny Committee?	To assess the impact of the children's centre restructure and review and support the delivery of early support within the broader corporate and partnership arena.	

Children's Services Scrutiny Committee		
Portfolio	Cabinet Member for Children's Services	
Area for Scrutiny	SEN Reforms	
Link to Council Plan	Young People Health and Wellbeing	
Context	 The Children and Families Act 2014 sets out new legal duties to implement changes to arrangements for supporting young people with special educational needs and disabilities. This includes the delivery of: Local offer - which needs to be published detailing provision of services for children and young people who are disabled or who have SEN with a 0-25 focus Education and Health Care Plans - local authorities will be required to consider requests for assistance with special educational needs and co-ordinate services around a child or young person Joint Commissioning - local commissioners will be required to work together in the interests of children and young people with special educational needs and disabilities 	
Rationale	The new requirements under the Children and Families Act require a review and implementation of a new 0-25 special needs system which will require significant systems change, partnership working and a determination to consult with and engage families and providers of local services.	
What are we asking from the Scrutiny Committee?	To understand the requirements laid on the local authority in this area of work. To understand the local authority's implementation plan and to comment and make recommendations regarding the future delivery of services for 0-25 SEND. Scrutinising priorities determined by the local authority and the resource allocation to support SEND.	

	Scrutiny C	Chairs - DUE Topics for consideration
Portfolio		Cabinet Member for Regeneration
Area for		Economic Development (including inward investment)
Scrutiny		
	Oakina (Dolani)	Demonstrate alitta o anni la mant
Council	Cabinet Priority:	Regeneration, skills & employment
Council	Council Plan:	'To create a thriving local enterprise economy' and 'To increase
Priorities		the number and diversity of businesses attracted to the borough'
Context		 Dudley has a good pedigree in terms of successfully encouraging businesses to set up in the borough, e.g. Invest in Dudley Bureau est early 1990s dedicated to encourage inward investment into borough and then working at a sub regional (Black Country) level (working with Black Country Investment) Linkages at a national level with <u>UK Trade & Investment</u> and at a local level <u>Invest Black Country</u> including <u>Black Country LEP</u> and <u>Marketing Birmingham</u> Initiatives supporting inward investment include: (1) <u>Dudley Business First initiative</u> providing a single point of contact for inward investment enquiries; (2) <u>Dudley Business Investment Zone</u> (joint partnership with Dudley MBC and private sector); (3) Funding through Dudley Business Loan Fund; Black Country Regional Growth Fund and European funding (4) <u>Commercial Property Search</u> –interactive property finder within the Borough (5) New Heritage Regeneration Ltd <u>UK Competitiveness Index</u> (Dudley's rank is 346 out of 379)
Rationale		 Links with Birmingham City Council's White Paper (vision for regeneration) – City Region level covering economic development, skills, employment infrastructure investment and strategic planning) Supports the priorities of the Black Country LEP Strategic Economic Plan (2014 - 2021) under the themes of (i) improving business competitiveness (ii) infrastructure and the environment; and (iii) transport infrastructure, by promoting the Black Country as a place to invest Supports the 'Business' theme of the Black Country European Union Strategic Investment Framework (2014 – 2020) by supporting businesses to export, innovate and access finance Links into the wider borough regeneration agenda including inward investment Supports the objectives in the borough's Economic Strategy and in particular the Business & Enterprise theme: 'To encourage the development of a dynamic and diverse business base and job opportunities through support to new and existing businesses in the Borough'
What are we asking from the Scrutiny Committee?		 Determining the role of inward investment at a local, sub regional, regional, and national level Determining the inward investment value of what's is and what could be on offer (raising Dudley's rank in UK Competitiveness Index) Considering whether Dudley could do more nationally to encourage inward investment locally

Environment Scrutiny Committee			
Portfolio	Cabinet Member for Environment & Culture Cabinet Member for Transportation		
Area for Scrutiny	Environmental Management, Commercial Services		
Link to Council Plan	Cabinet Priority: Cleaner, greener & environmentally friendly and people being served better.		
	Theme - To provide the most customer friendly and responsive services of any council in the Country, (Activities) Explore and develop new methods of recycling the Borough's waste & Make the most of the Green Belt, Rights of Way and access to the countryside and ensure that free leisure activities like walking and cycling are available to everyone.		
	Council Plan : To encourage sustainable waste management practices amongst the Borough's residents and businesses and to provide increased opportunities for recycling; to protect, preserve and develop for appropriate use the unique heritage of the Borough for this and future generations and to preserve and improve the quality and biodiversity of the natural and built environment.		
Context	The Environmental Management Division is responsible for a number of services that may have the potential to be expanded and operated on a commercial basis.		
	 Although services like trade waste have operated successfully over a number of years, competing with the private sector, there may be scope for a number of other services to either enter the commercial market or build on existing success, having traded with other Council directorates for a number of years. 		
	• It is clear that the current financial constraints imposed on local authorities will not ease in the foreseeable future and therefore any additional revenue will make a welcome contribution, easing the Council's financial burden and securing employment.		

Rationale Help compliment and support existing Council services. Build on existing commercial expertise within the Environmental Management Division. Determine constraints of existing legislation and help determine the boundaries of new legislation such as the Localism Act. Offer potential employment opportunities and further extend the Environmental Management Division's established apprenticeship programme. Help remove boundaries that often constrain Council services and restrict investment. Establish a framework that will free Environmental Management from traditional bureaucracy associated with trading Council services. Help secure employment by seeking out new opportunities. What are we Scrutiny Committee to consider scope for a commercial strategy that will help asking from support existing Council services, secure jobs and identify additional revenue the Scrutiny streams. Committee?

Health Scrutiny Committee		
Portfolio		Cabinet Member for HR, Legal, Property and Health
Area for Scrutiny		Elements of Patient Experience in Acute Care
Carrail		
Council Priorities	Council Plan:	Ensure local people receive the highest quality healthcare from their local health services.
Context		The independent inquiry into care provided by Mid-Staffordshire NHS Foundation Trust – January 2005 – March 2009, chaired by Robert Francis QC, highlighted serious failings in care at that Trust which were set out in the report published in 2013 and recommended changes at the Mid-Staffordshire acute hospital. The report also comments that in respect of Mid-Staffordshire, it received evidence of 'perceived ineffectiveness' of the local authority Overview and Scrutiny Committee (OSC). Comments concerned 'lack of understanding and grip' on the real local healthcare issues. Sir Robert Francis found 'little evidence that the OSC took a particularly aggressive proactive approach to their scrutiny of the NHS'; though this view was countered by the Chair of the District Council OSC.
Rationale		The Dudley MBC OSC has taken a proactive approach to the quality of care in the local acute trust. The Committee may now wish to take a more in-depth look at the area of patient experience – ensuring that it provides opportunity to hear from patients and their relatives on the standard of care received and seek assurance that the responsible commissioner is adequately monitoring standards of care. It is suggested that the Committee consider 1 of 2 potential areas: - personal and oral hygiene - nutrition and hydration.
What are we asking from the Scrutiny Committee?		That the Committee examines, in depth, the quality of the patient experience in 1 of 2 proposed areas of patient experience; and make recommendations for healthcare bodies based upon such a review.



Overview and Scrutiny Management Board - 11th June, 2014

Report of the Director of Corporate Resources

Membership of the Children's Services Scrutiny Committee

Purpose of Report

 To review the composition and membership of the Children's Services Scrutiny Committee.

Background

- 2. The Overview and Scrutiny Management Board have indicated its wish to review the composition and membership of the Children's Services Scrutiny Committee, to ensure that the Committee remains fit for purpose and to enable it to move forward with a wider focus than just educational issues. The Management Board had particular regard to the number of non-elected Members who serve on the Committee. The Board, at its meeting held on 29th April, 2014, requested a report on a review of the composition and membership of the Committee, pending which it was also resolved that the Committee's existing co-opted members remain unchanged and that an appropriate recommendation be made to the Annual Meeting of the Council on the 5th June, 2014.
- The Committee currently comprises 11 elected Members, appointed in accordance with the proportionality requirements, five non-elected, voting Members and five non-elected, non-voting Members. The non-elected, voting, Members are stipulated by law and comprise one representative of each of the Church of England and Roman Catholic denominations, appointed by the Worcester Diocesan Education Committee and the Archdiocese of Birmingham, respectively, and one parent governor from each of the primary, secondary and special education phases. While there are legal stipulations regarding certain issues relating to parent governor representatives, there is discretion for local authorise to agree the number and type of such representatives.
- 4. In relation to non-elected, non-voting, Members there is no legal requirement to appoint and the history to the appointees for Dudley is as set out below.
- 5. The composition and membership of the former Education Committee was initially determined at a meeting of the Council in 1973 and comprised a total of eight co-op-opted members, these being three representatives of the Church, three teacher representatives and two other persons of experience. While there were no legal stipulations regarding co-opted membership, the Committee was then a statutory body and required the approval of the Secretary of State on its overall composition.

- 6. The Church representatives were approved by resolution to be one representative of each of the Church of England and Roman Catholic denominations and one representative of the Free Churches, with the remaining co-optees being one representative of each of the Primary, Secondary and Further Education sectors and the two persons of experience.
- 7. The Local Government and Housing Act, 1989 introduced, among other issues, the political proportionality requirements for appointments to Council Committees and also stipulations regarding voting entitlements for non-elected members of Committees. Further to a Ministerial Direction given under the Act, the Council, on 15th March, 1990, determined its preferred composition of the (then) Education Committee. The approval of the Secretary of State to the composition was subsequently given. So far as non-elected members of the Scrutiny Committee were concerned, the Council resolved:-
 - (1) That, in accordance with the terms of the Direction, provision be included for two non-elected voting members.
 - (2) Provision be included for six non-elected non-voting members, as follows:-
 - (i) One representative of each of the Primary, Secondary and Further Education sectors.
 - (ii) One representative of the Free Churches
 - (iii) Two other persons with personal experience of education or knowledge of and interest in, educational conditions in the Borough.

to be appointed by the Council on the recommendation of the Education Committee.

- (3) That additional provision be not made to enable the inclusion of representative(s) of non-denominational bodies involved in the provision of voluntary schools in the Borough as non-elected, non-voting members; or, if they are appointed as representatives of persons who appoint foundation governors to voluntary schools, as non-elected members.
- (4) That, with regard to the means of selection of non-elected, voting members, a joint nomination be sought to Diocese and Education Committees for the Lichfield and Worcester areas in the case of the Church of England, and for one nomination from the Diocese and Schools Commission of Birmingham in the case of the Roman Catholic Church.
- (5) That, with regard to non-elected, non-voting members below, the following practices be undertaken:-

- (i) The Chief Education Officer to organise a ballot in respect of the representatives of the Primary, Secondary and Further Education sectors:
- (ii) The Chief Executive to seek a proposal for one representative of the Free Churches.
- 8. The Education Committee subsequently resolved to discontinue representation by the Further Education sector, after the removal of Further Education from Local Government control. Additionally, the Diocese of Lichfield ceased jurisdiction for the Dudley area and, therefore, Church of England nominations are sought only from the Diocese of Worcester through the Worcester Diocesan Education Committee.
- 9. Under Department for Education and Employment Circular 19/99, a Direction was extended to Local Education Authorities in England to provide places, with voting rights, for representatives of the Church of England and the Roman Catholic Church, on those Committees dealing with education. In Dudley, the relevant Committee was defined as the Select (scrutiny) Committee dealing with Education. This is now the Children's Services Scrutiny Committee. Circular specified the matters on which the Diocesan representatives were entitled to vote, and not to vote, on.
- 10. In relation to non-elected, non-voting members, the Circular stated that nothing in the Circular should be read as to detract from the value of arrangements which had been made to include representatives of other faiths, as non-elected, non-voting members of Committees dealing with education. It stated further that the Secretary of State recognised the value of such arrangements and would like to see Local Authorities continue this practice. It also stated that Local Authorities might wish to include representatives of any non-denominational bodies involved in the provision of voluntary schools.
- 11. Further to the implementation of the Education (Parent Governor Representatives) Regulations, 1999 and 2001, which required the appointment of elected governor representatives to Council committees dealing with education, using discretionary powers provided for under the Regulations, the Council determined, in January, 2000, that the number of representatives be set at three and that the representatives be elected on the basis of school phase, ie one representative for each of the Primary, Secondary and Special Education phases. Notwithstanding that no representatives are currently members of the Committee (despite several attempts to secure nominations, none have recently been forthcoming), the requirement for representatives to be included on each Committee dealing with education remains.

Finance

12. Except members of the Committee are able to claim expenses for the attendance of meetings, there are no direct financial implications.

Law

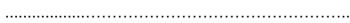
- 13. Section 111 of the Local Government Act, 1972 authorises the Council to do anything which is calculated to facilitate or is conducive or incidental to the exercise of any of its functions.
- 14. The relevant provisions regarding the appointment of non-elected, voting and non-voting members are contained in the Local Government and Housing Act, 1989, and associated regulations. Members with a voting entitlement do not affect Committees insofar as proportionality of membership is concerned.
- 15. The provisions regarding the requirement for Church representatives to be appointed to Council Committees dealing with education are contained in DfE Circular 19/1999 and to appoint Parent/Governor representatives to those Committees in the Education (Parent Governor Representatives) Regulations, 1999, as superseded by the 2001 Regulations of the same name.
- 16. The requirement to appoint Church Representatives, as indicated above, remains as does the requirement to appoint elected Parent/Governor representatives. The Council has discretion regarding the number and nature of Parent/Governor representatives to be elected, the period of office and responsibility for the election arrangements.

Equality Impact

17. This report complies with the auspices of the Council on Equality and Diversity.

Recommendation

18. That the Board review the membership of the Children's Services Scrutiny Committee in light of the above information.



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List of Background Papers

Minute No. 28 of the meeting held on 29th April, 2014