
Select Committee on Community Safety and Community Services
6th November 2008

Report of the Chief Executive

Adult Drug Treatment Plan, Drug Intervention Programme and Children and Young Persons Substance Misuse Plan

Purpose of Report

1. The purpose of this report is to inform the Select Committee of performance in respect of the Adult Drug Treatment Plan, The Drug Intervention Programme and the Children and Young People's Substance Misuse Plan for the first quarter of 2008/9.

Background

2. The Adult Drug Treatment Plan

Local area partnerships are required to complete treatment plans, which are negotiated and approved by the National Treatment Agency (NTA) Regional Teams. These Plans outline how partnerships aim to expand and develop treatment systems in their areas using central and local funding sources.

The development of the 2008/9 Adult Drug Treatment Plan began in October 2007 with a Needs Assessment Exercise and Treatment Planning Day in November 2007.

The Adult Drug Treatment Plan 2008/9 came into effect in April 2008. Finalised Plans are used by the NTA to monitor progress of drug treatment systems at a local national and regional level. This report focuses on treatment and interventions in the community and excludes residential rehabilitation.

3 Performance Management Information

Service Providers send data directly to the National Drug Treatment Monitoring System. The Joint Commissioning Manager for Substance Misuse provides quarterly returns to the National Treatment Agency and monitors providers performance through quarterly Service Level Agreement Meetings.

The Partnership receives a Summary Performance Management Report from the NTA on a quarterly together with a letter outlining areas of good practice that have been noted or any concerns. Green Reports, which detail individual service providers' performance, are also received.

Performance against the Adult Drug Treatment Plan is a standing item on the Substance Misuse Implementation Group and Safe and Sound Strategic Board's agendas

Developments

- 3.1 The National Treatment Agency has developed the Treatment Outcome Profile (TOP). This initiative has taken away some of the emphasis in respect of numbers into treatment and shifted the focus more towards effective treatment.

In addition to the TOP there are a number of diagnostic indicators which performance is measured against. These include: -

- Effective numbers in treatment – Problematic Drug Users for the purpose of vital signs and all drug users 18+
- Retention and planned discharges
- Treatment System Exits
- Shared Care

4. Performance 1st Quarter – April to June 2008

Please see table attached – Adult Drug Treatment Plan – Quarter 1 Performance.

At the end of the 1st quarter Dudley was one of the best performing Partnerships in respect of performance against the TOP.

Other points to note: -

- There are no waiting times for treatment
- 100% of clients who entering treatment receive a care plan

A letter has been received from the National Treatment Agency following their review of the Partnership's quarter 1 performance. Overall feedback has been very positive. Areas that require attention and discussion at the 6 month review are: -

- Actions to improve levels of interventions in respect of blood borne viruses
- Actions to tackle the shortfall in commencement and completion targets in respect of Community Orders with a Drug Rehabilitation Order (a sentencing option available to the Courts)

Work is already underway to address areas of work that require attention.

5 The Drug Intervention Programme (DIP)

The Drug Intervention Programme (DIP) is part of the Government's Drug Strategy to address the misuse of Class A drugs (heroin, crack and cocaine). The aim of DIP is to reduce the cycle of criminal behaviour by breaking the cycle of drug misuse and crime and motivating offenders at an early stage to receive treatment and remain in treatment.

The Drug Intervention Programme forms part of the Adult Drug Treatment Plan.

6 Management of the Drug Intervention Programme

DIP is managed on behalf of DMBC by the Community Safety Team, in particular the Drug and Alcohol Action Team and key partners (Police Service, CPS, Courts, Treatment Providers and the Probation Service). There is an alignment between the DIP and Prolific and Priority Offender agenda.

At a regional level DIP is performance managed by Government Office West Midlands and the NTA

7 Performance – Quarter 1 April to June 2008

Dudley is meeting three out of the four Key Diagnostic Indicators (KDIs). Please see attached Drugs Intervention Programme – Compact Targets 2008/9 for details.

KDI 2 is not being met at a national or local level. Locally though there has been a significant improvement in 2008/9 in performance against KDI 2. This is as a result of extending the period of time that Arrest Referral Works are available in Police Station Custody Suites to undertake Required Assessments and more robust data management.

An evaluation of the Drug Intervention Programme in Dudley is currently taking place to ascertain its effectiveness

8 Children and Young Persons Substance Misuse Plan

Work commenced on the 2008/9 Children and Young Persons Substance Misuse Plan in November 2007. A Needs Assessment Exercise underpins the development of the plan. The final plan was signed off in June 2008.

The Children and Young Persons Substance Misuse Plan supports the development and operational responses to children and young people's drug and alcohol use at a local level in line with the Every Child Matters Change for Children: Young People and Drugs Guidance published in March 2005.

The Plan includes a range of services and interventions from Universal to Specialist services.

Through the Next Generation Local Area Agreement a delivery plan has been developed in respect of reducing young persons substance misuse in Dudley. This Delivery Plan complements the work outlined in the Young Persons Substance Misuse Plan. The focus is primarily on alcohol.

9 Performance Management Information

A new performance management framework developed by the National Treatment Agency and delivered through the National Drug Treatment Monitoring System has been introduced in respect of the young persons substance misuse agenda.

Quarterly performance reports are also submitted by the Young Persons Substance Misuse Lead to the National Treatment Agency.

The Young Persons Substance Misuse Lead also has quarterly Service Level Agreement Meetings with Partners and Providers.

There are quarterly review meetings with DCFS, Government Office West Midlands and the Regional National Treatment Agency to review progress on plans. Two of these review meetings are formal and two are informal.

Due to changes in the performance management framework some data will not be available until quarter 2 data has been published in November.

The first formal review meeting was held on 10th September 2008. Positive feedback has been received in respect of the strength of partnership working to achieve targets.

Particular points to note : -

Availability of Treatment

100 % of young people requiring specialist treatment have access to a young person centred Treatment Service

97% of young people assessed as requiring specialist substance misuse treatment who commence treatment within 15 working days of referral

Planned Discharges

93% of young people left treatment in an agreed and planned way, which puts Dudley in the top quartile nationally.

National Healthy School Standard (NHSS)

National expectation - target of 75% achieving NHSS by December 09. Currently 91.5 % achieved. Stretch target locally of 97% by April 09

Finance

10 Adult Drug Treatment Plan

Delivery of provision outlined in the Adult Drug Treatment Plan is largely financed through the Pooled Treatment Budget. This budget is pooled at a national level with contributions from the Health Service and the Home Office. There is a local contribution from the Primary Care Trust, and Directorate of Adult Community and Housing Services.

11 Drug Intervention Programme

DIP is wholly funded via a Home Office Grant that has very specific requirements and expectations of how it is spent.

12 Children and Young Persons Substance Misuse Plan

There have been changes to the route of delivery of funding to resource the Children and Young Person Substance Misuse Plan.

- The pooled treatment budget is received by DMBC via the PCT
- The Youth Justice Board contribution is paid directly to the Youth Offending Service
- Other contributions now come via the Area Based Grant and are paid to DMBC

In Dudley a significant amount of resource is levered in through partnership working.

Law

- 13 The Council has a range of powers that may be applicable to this report such as the National Assistance Act 1948 and the Crime and Disorder Act 1998. However under section 2 of the Local Government Act 2000 the Council may do anything, which it considers is likely to achieve the promotion or improvement of the economic, social and environmental well being of its area.

Equality Impact

- 14 Needs assessment exercises are undertaken before the Adult Drug Treatment Plan and Children and Young Person Substance Misuse Plans are developed.

The needs assessment exercises takes into account the demographics of the borough in respect of race, age and gender. Performance information is received and monitored in respect of those entering into treatment and other service provision.

Service Level Agreements require Service Providers to comply with legislation in respect of equality. Services Providers are required to comply with and demonstrate commitment to equality of opportunity legislation and principals.

Children and young people are consulted with through the Children and Young Persons Strategic Partnership and other consultation exercises and processes.

Recommendations

- The Committee note the contents of this report.



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Chief Executive

Contact Officer: Sue Haywood
Drug and Alcohol Action Team Manager
Telephone: 01384 818115
Email: sue.haywood@dudley.gov.uk

List of Background Papers

Quarter 1 Performance Report – Adult Drug Treatment Plan (attached)
DIP Compact Targets 2008/9 - attached
Q1 NTA Summary Performance Management Report – Adults 2008/9 (not attached)
Q1 NTA Summary Performance Management Report – Young People 2008/9 (not attached)

Adult Drug Treatment Plan – Quarter 1 Performance

Area of Performance Being Measured	Partnership Target	Target Achieved
Retention and Care Planned Discharges	80%	88%
Treatment System Exits	0%	37%
TOPs – Starts	80%	94%
TOPs – Reviews	80%	55%
TOPs – Discharges	80%	83%